BILL ANALYSIS

C.S.S.B. 20 By: Nelson State Affairs Committee Report (Substituted)

BACKGROUND AND PURPOSE

Interested observers maintain that state government has made a shift over the past few decades from directly delivering services to contracting for the delivery of many of those services. These observers point to the increasing percentage of the state's budget that is spent through contracts, ranging in amounts from hundreds of dollars to billions of dollars. There are concerns that adequate accountability and transparency mechanisms have not been put in place to monitor the contracts.

Recent news coverage and reports from various state agencies have outlined many problems with the way state government contracts for goods and services, highlighting the need for improved contract management practices and reporting of the contracts across state government agencies.

In an effort to address these needs, C.S.S.B. 20 seeks to enhance reporting requirements and increase transparency and accountability so that there is knowledge about and confidence in the way state government is spending tax dollars.

CRIMINAL JUSTICE IMPACT

It is the committee's opinion that this bill expressly does one or more of the following: creates a criminal offense, increases the punishment for an existing criminal offense or category of offenses, or changes the eligibility of a person for community supervision, parole, or mandatory supervision.

RULEMAKING AUTHORITY

It is the committee's opinion that rulemaking authority is expressly granted to the comptroller of public accounts in SECTIONS 9 and 21 of this bill and to each applicable state agency in SECTION 18 of this bill.

ANALYSIS

C.S.S.B. 20 amends the Government Code to require the state auditor, in devising the state audit plan, to consider the performance of audits on contracts entered into by the Health and Human Services Commission (HHSC) that exceed \$100 million in annual value, including a contract between HHSC and a managed care organization. The bill requires the state auditor to collaborate with the financial managers in the Medicaid/CHIP division of HHSC in performing such an audit, authorizes the audit to be limited in scope to target an area of the contract that the state auditor determines poses the highest financial risk to the state, requires the audit to determine whether the entity contracting with HHSC has spent state money in accordance with the purposes authorized in the contract, and authorizes the state auditor to contract with a private auditor to perform the audit.

C.S.S.B. 20 requires the comptroller of public accounts, in cooperation with the governor's budget and policy staff, to conduct a study examining the feasibility and practicality of

consolidating state purchasing functions into fewer state agencies or one state agency. The bill requires the study to examine the cost savings to the state that may be achieved through abolishing offices or departments of state agencies that have a dedicated office or department for purchasing and through consolidating or reducing the number of vendors authorized to contract with the state to allow the state to better leverage its purchasing power. The bill requires the comptroller, not later than December 31, 2016, to prepare and deliver to the governor, the lieutenant governor, and each member of the legislature a report on the findings of the study and sets out information to be included in the report. The bill requires the comptroller to post the report on the comptroller's website by the same deadline. The bill authorizes the comptroller to contract with a public or private entity to conduct the study. The bill's provisions relating to the study expire January 1, 2018.

C.S.S.B. 20 requires a state agency, as that term is defined in statutory provisions relating to the preservation and management of state records and other historical resources, to retain in its records each contract entered into by the agency and all contract solicitation documents related to that contract and authorizes a state agency to destroy the contract and documents only after the seventh anniversary of the date the contract is completed or expires or the date all issues that arise from any litigation, claim, negotiation, audit, open records request, administrative review, or other action involving the contract or documents are resolved.

C.S.S.B. 20 makes it a Class A misdemeanor offense for a former state officer or employee of a state agency who during the period of state service or employment participated on behalf of a state agency as an evaluation team member or other decision maker in determining the person to whom a contract should be awarded during the procurement or contract negotiation to accept employment from that person before the second anniversary of the date the officer's or employee's service or employment with the state agency ceased. This offense applies only to a state officer or employee whose service or employment with a state agency ceases on or after the bill's effective date.

C.S.S.B. 20 requires the Department of Information Resources (DIR) to post all solicitation documents related to a DIR contract, including a contract under statutory provisions governing the purchase of automated information systems, to the centralized accounting and payroll system or any successor system used to implement the enterprise resource planning component of the uniform statewide accounting project. The bill requires the posted documents to include documents showing the criteria by which DIR evaluated each vendor responding to the contract solicitation and, if applicable, an explanation of why the vendor was selected by DIR under statutory provisions relating to the selection of vendors for information technology commodity items.

C.S.S.B. 20, in a provision specifying that the definition of "enterprise resource planning" as the term relates to state accounting procedures includes the administration of a state agency's purchasing, clarifies that purchasing includes solicitations and contracting. The bill requires state agencies to report contract and purchasing information in the uniform manner required by the comptroller. The bill authorizes a state agency in the legislative branch to elect to participate in the enterprise resource planning system developed under statutory provisions governing state agency internal accounting systems.

C.S.S.B. 20 requires the comptroller by rule to determine the contracting information that state agencies must report or provide using the centralized accounting and payroll system or any successor system used to implement the enterprise resource planning component of the uniform statewide accounting project and sets out certain information that the comptroller must consider requiring a state agency to report or provide. The bill requires the contract manager or procurement director of each state agency to approve each state agency contract for which the agency is required to purchase goods or services using the best value standard; ensure that, for each contract, the agency documents the best value standard used for the contract; and acknowledge in writing that the agency complied with the agency's and comptroller's contract

management guide in the purchase. The bill requires the comptroller, for each purchase of goods or services for which a state agency is required to use the best value standard, to ensure that the agency includes in the vendor performance tracking system information on whether the vendor satisfied that standard. The bill expands the grounds on which the comptroller may bar a vendor from participating in state contracts that are subject to statutory provisions governing state purchasing and general services, including contracts for which purchasing authority is delegated to a state agency, to include repeated unfavorable performance reviews or receipt of an unfavorable classification given by the comptroller. The bill requires the comptroller to bar a vendor from participating in such state contracts for a period that is commensurate with the seriousness of the vendor's action and the damage to the state's interests if more than two contracts between the vendor and the state have been terminated by the state.

C.S.S.B. 20 requires the system of training and continuing education established for state agency purchasing personnel and administered by the comptroller to include ethics training and requires the system of training, continuing education, and certification for such personnel to include training on the selection of an appropriate procurement method by project type and training conducted by DIR on purchasing technologies. The bill specifies that the training and continuing education that must be received to the extent required by comptroller rule by all state agency purchasing personnel, including agencies exempted from the comptroller's purchasing authority, must include ethics training.

C.S.S.B. 20 requires each state agency, after a contract is completed or otherwise terminated, to review the vendor's performance under the contract and requires the agency, using the vendor performance tracking system, to report to the comptroller on the results of the review. The bill exempts from this requirement an enrollment contract described by a certain provision of the Texas Administrative Code as it exists on September 1, 2015, and a contract of the Employees Retirement System of Texas (ERS) or the Teacher Retirement System of Texas (TRS) other than a contract with a nongovernmental entity for claims administration of a group health benefit plan.

C.S.S.B. 20 authorizes a state agency purchasing goods or services under a contract listed on the multiple award contract schedule, for a purchase with a value of \$50,000 or less, to directly award a contract to a vendor included on the schedule without submission of a request for pricing to other vendors on the list; requires the agency, for a purchase with a value of more than \$50,000 but not more than \$150,000, to submit a request for pricing to at least three vendors included on the schedule in the category to which the purchase relates or to all vendors in the category for a category with fewer than three vendors; and requires the agency, for a purchase with a value of more than \$150,000 but not more than \$1 million, to submit a request for pricing to at least six vendors included on the schedule in the category to which the purchase relates or all vendors in the category for a category for a category with fewer than \$1 million, to submit a request for pricing to at least six vendors included on the schedule in the category to which the purchase relates or all vendors in the category for a category with fewer than six vendors. The bill prohibits a state agency purchasing services under such a contract from purchasing services in a state fiscal year that have a total value exceeding \$1 million. The bill specifies that the price listed for a good or service under a multiple award contract is a maximum price and authorizes a state agency to negotiate a lower price for goods or services under a contract listed on the schedule.

C.S.S.B. 20 clarifies that the comptroller is authorized to enter into one or more compacts, interagency agreements, or cooperative purchasing agreements directly with one or more state agencies, agencies of other states, or other governmental entities for the purchase of goods or services if the comptroller determines that the agreement would be in the best interest of the state and further authorizes the comptroller to participate in, sponsor, or administer a cooperative purchasing agreement through an entity that facilitates those agreements for the purchase of goods or services under the same condition.

C.S.S.B. 20 requires a state agency, for a contract awarded by DIR under statutory provisions governing the purchase of information technology commodity items that requires the agency to develop and execute a statement of work to initiate services under the contract, to consult with

DIR before submission of the statement of work to a vendor and to post each statement entered into by the agency on the agency's website in the manner required by DIR rule. The bill defines "statement of work" to mean a document that states the requirements for a contract specific to the vendor under that contract that are not specified in a contract awarded by DIR for contracts more than \$50,000. The bill specifies that a statement of work executed by a state agency under such a contract is not valid and prohibits money from being paid to the vendor under the terms of the statement of work if DIR has not reviewed the statement of work or disapproves the statement of work before the contract solicitation.

C.S.S.B. 20 requires each state agency, for each contract for the purchase of goods or services from a private vendor, to post on its website each contract the agency enters into, including contracts entered into without inviting, advertising for, or otherwise requiring competitive bidding before selection of the contractor, until the contract expires or is completed; the statutory or other authority under which a contract that is not competitively bid is entered into without compliance with competitive bidding procedures; and the request for proposals related to a competitively bid contract included on the website until the contract expires or is completed. The bill authorizes a state agency to monthly post the previously described contracts that are valued at less than \$15,000. The bill requires each state agency by rule to establish a procedure to identify each contract that requires enhanced contract or performance monitoring and to submit information on the contract to the agency's governing body or, if the agency is not governed by a multimember governing body, the officer who governs the agency. The bill requires an agency's contract management office or procurement director to immediately notify the agency's governing body or governing official, as appropriate, of any serious issue or risk that is identified with respect to a contract monitored under this provision. The bill establishes that these requirements relating to required posting of certain contracts and enhanced contract and performance monitoring do not apply to a memoranda of understanding, interagency contract, interlocal agreement, or contract for which there is not a cost.

C.S.S.B. 20 requires a state agency to develop and implement, for each contract for the purchase of goods or services that has a value exceeding \$1 million, contract reporting requirements that provide information on compliance with financial provisions and delivery schedules under the contract, corrective action plans required under the contract and the status of any active corrective action plan, and any liquidated damages assessed or collected under the contract. The bill requires each state agency to verify the accuracy of any reported information that is based on information provided by a contractor and the delivery time of goods or services scheduled for delivery under the contract. The bill authorizes a state agency to enter into a contract for the purchase of goods or services that has a value exceeding \$1 million only if the governing body of the state agency approves the contract and the approved contract is signed by the presiding officer of the governing body or if, for a state agency that is not governed by a multimember governing body, the officer who governs the agency approves and signs the contract. The bill authorizes the governing body or governing official of a state agency, as appropriate, to delegate to the executive director of the agency the approval and signature authority. The bill establishes that a highway construction, engineering services, or maintenance contract that is in compliance with all applicable laws related to procuring engineering services or construction bidding and that is awarded by the Texas Department of Transportation (TxDOT) by competitive bid is not required to be signed by a member of the Texas Transportation Commission or the executive director of TxDOT but specifies that this exception does not apply to an expedited highway improvement contract, a comprehensive development agreement, a design-build contract, or any other contract entered into by TxDOT.

C.S.S.B. 20 requires the contract management office or procurement director of a state agency, for each state agency contract for the purchase of goods or services that has a value exceeding \$5 million, to verify in writing that the solicitation and purchasing methods and contractor selection process comply with state law and agency policy and to submit to the governing body of the agency, or governing official of the agency if the agency is not governed by a multimember governing body, information on any potential issue that may arise in the solicitation, purchasing,

or contractor selection process.

C.S.S.B. 20 requires each state agency to develop and comply with a purchasing accountability and risk analysis procedure that must provide for assessing the risk of fraud, abuse, or waste in the contractor selection process, contract provisions, and payment and reimbursement rates and methods for the different types of goods and services for which the agency contracts; identifying contracts that require enhanced contract monitoring or the immediate attention of contract management staff; and establishing clear levels of purchasing accountability and staff responsibilities related to purchasing. The bill requires each state agency to publish a contract management handbook that establishes consistent contracting policies and practices to be followed by the agency and that is consistent with the comptroller's contract management guide. The bill requires certain of the purchasing accountability and risk analysis procedures that a state agency is required to develop to be approved by the comptroller and included in the agency's handbook and authorizes the agency's handbook to include standard contract provisions and formats for the agency to incorporate in contracts.

C.S.S.B. 20 requires each state agency that becomes a participant in the centralized accounting and payroll systems to use the system to identify and record each contract entered into by the agency as specified by the rules, policies, or procedures developed by the comptroller. The bill requires the comptroller to provide as necessary information and state agency contract data contained in the systems to other state agencies with oversight duties, including the Legislative Budget Board, the state auditor's office, and DIR.

C.S.S.B. 20 excepts the bill's provisions establishing ethics, reporting, and approval requirements for certain contracts from the specification that statutory provisions relating to state contracting standards and oversight apply only to each procurement of goods or services made by a state agency that is neither made by the comptroller nor made under certain purchasing authority delegated to the agency. The bill establishes that those bill provisions apply to TxDOT but not to a contract of ERS or TRS other than a contract with a nongovernmental entity for claims administration of a group health benefit plan.

C.S.S.B. 20 authorizes the comptroller to assess a fee for the training provided for contract managers and a fee for the contract management training provided for the members of state agency governing bodies in amounts sufficient to recover the comptroller's costs in providing the training, as applicable.

C.S.S.B. 20 requires the evaluation process for vendor performance that the comptroller is required to establish to be established by rule and requires the process to rate vendors on an A through F scale, with A being the highest grade. The bill replaces the requirement that the evaluation process allow vendors who receive an unfavorable performance review to protest any classification given by the comptroller with a requirement that the process allow vendors who receive a grade lower than a C to make such a protest. The bill requires a state agency to use the vendor performance tracking system to determine whether to award a contract to a vendor reviewed in the tracking system, prohibits a state agency from awarding a contract to a vendor who receives a grade lower than a C from the comptroller, and establishes that these provisions relating to state agency use of the tracking system apply only in relation to a contract for which the request for bids or proposals or other applicable expression of interest is made public on or after October 1, 2015. The bill requires the comptroller to make the vendor performance tracking system accessible to the public on the comptroller's website.

C.S.S.B. 20 requires the comptroller and each affected state agency as necessary, as soon as is practicable after the bill's effective date, to adopt the rules, processes, and procedures and take the actions necessary to implement the bill's provisions.

C.S.S.B. 20 repeals Section 2155.502(d), Government Code, providing for the definition of "telecommunications" for purposes of statutory provisions governing the development of the

multiple award contract schedule.

EFFECTIVE DATE

September 1, 2015.

COMPARISON OF SENATE ENGROSSED AND SUBSTITUTE

While C.S.S.B. 20 may differ from the engrossed in minor or nonsubstantive ways, the following comparison is organized and formatted in a manner that indicates the substantial differences between the engrossed and committee substitute versions of the bill.

SENATE ENGROSSED

SECTION 1. Section 321.013, Government Code, is amended.

SECTION 2. Subchapter B, Chapter 403, Government Code, is amended by adding Section 403.03057 to read as follows:

Sec. 403.03057. CENTRALIZED STATE PURCHASING STUDY. (a) The comptroller, in cooperation with the governor's budget and policy staff, shall conduct a study examining the feasibility and practicality of consolidating state purchasing functions into fewer state agencies or one state agency. The study must examine the cost savings to this state that may be achieved through:

(1) abolishing offices or departments of state agencies that have a dedicated office or department for purchasing; and

(2) consolidating or reducing the number of vendors authorized to contract with this state to allow this state to better leverage its purchasing power.

(b) The comptroller shall prepare and deliver to the governor, the lieutenant governor, and each member of the legislature a report on the findings of the study conducted under Subsection (a), including:

(1) a detailed projection of expected savings or costs to this state in consolidating state purchasing;

(2) a report on the process for the legislature or the executive branch to implement the consolidation of state purchasing;

(3) a list of state agencies, including dedicated offices or departments in those agencies, with purchasing responsibilities; and

HOUSE COMMITTEE SUBSTITUTE

SECTION 1. Same as engrossed version.

SECTION 2. Subchapter B, Chapter 403, Government Code, is amended by adding Section 403.03057 to read as follows:

Sec. 403.03057. CENTRALIZED STATE PURCHASING STUDY. (a) The comptroller, in cooperation with the governor's budget and policy staff, shall conduct a study examining the feasibility and practicality of consolidating state purchasing functions into fewer state agencies or one state agency. The study must examine the cost savings to this state that may be achieved through:

(1) abolishing offices or departments of state agencies that have a dedicated office or department for purchasing; and

(2) consolidating or reducing the number of vendors authorized to contract with this state to allow this state to better leverage its purchasing power.

(b) The comptroller shall prepare and deliver to the governor, the lieutenant governor, and each member of the legislature a report on the findings of the study conducted under Subsection (a), including:

(1) a detailed projection of expected savings or costs to this state in consolidating state purchasing;

(2) a report on the process for the legislature or the executive branch to implement the consolidation of state purchasing;

(3) a list of state agencies, including dedicated offices or departments in those agencies, with purchasing responsibilities; and

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(4) the total cost to this state of the purchasing responsibilities for each state agency, including the dedicated office or department in the agency with purchasing responsibility.

(c) The comptroller shall prepare, deliver, and post on the comptroller's Internet website the report required by this section not later than December 31, 2016.

(d) This section expires January 1, 2018.

SECTION 3. Subchapter L, Chapter 441, Government Code, is amended by adding Section 441.1855 to read as follows:

Sec.441.1855.RETENTIONOFCONTRACTANDRELATEDDOCUMENTSBYSTATEAGENCIES.NotwithstandingSection441.185or441.187, a state agency:

(1) shall retain in its records each contract entered into by the state agency and all contract solicitation documents related to the contract; and

(2) may destroy the contract and documents only after the fourth anniversary of the date

the contract is completed or expires.

SECTION 4. Subchapter C, Chapter 572, Government Code, is amended by adding Section 572.069 to read as follows:

Sec. 572.069. CERTAIN EMPLOYMENT FOR FORMER STATE OFFICER OR EMPLOYEE RESTRICTED; CRIMINAL PENALTY. (a) A former state officer or employee of a state agency who during the period of state service or employment participated on behalf of a state agency in a procurement or contract negotiation involving a person may not accept employment from that person before the second anniversary of the date the officer's or employee's service or employment with the state agency ceased. (4) the total cost to this state of the purchasing responsibilities for each state agency, including the dedicated office or department in the agency with purchasing responsibility.

(c) The comptroller shall prepare, deliver, and post on the comptroller's Internet website the report required by this section not later than December 31, 2016.

(d) The comptroller may contract with a public or private entity to conduct the study required by this section.

(e) This section expires January 1, 2018.

SECTION 3. Subchapter L, Chapter 441, Government Code, is amended by adding Section 441.1855 to read as follows:

Sec. 441.1855. RETENTION OF CONTRACT AND RELATED DOCUMENTS BY STATE AGENCIES. Notwithstanding Section 441.185 or 441.187, a state agency:

(1) shall retain in its records each contract entered into by the state agency and all contract solicitation documents related to the contract; and

(2) may destroy the contract and documents only after the seventh anniversary of the date:

(A) the contract is completed or expires; or (B) all issues that arise from any litigation, claim, negotiation, audit, open records request, administrative review, or other action involving the contract or documents are resolved.

SECTION 4. Subchapter C, Chapter 572, Government Code, is amended by adding Section 572.069 to read as follows:

Sec. 572.069. CERTAIN EMPLOYMENT FOR FORMER STATE OFFICER OR EMPLOYEE RESTRICTED; CRIMINAL PENALTY. (a) A former state officer or employee of a state agency who during the period of state service or employment participated on behalf of a state agency as an evaluation team member or other decision maker in determining the person to whom a contract should be awarded during the procurement or contract negotiation may not accept employment from that person before the second anniversary of the date the officer's or employee's service or

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(b) An individual commits an offense if the individual violates this section. An offense under this subsection is a Class A misdemeanor.

No equivalent provision.

employment with the state agency ceased. (b) An individual commits an offense if the individual violates this section. An offense under this subsection is a Class A misdemeanor.

SECTION 5. Subchapter C, Chapter 2054, Government Code, is amended by adding Section 2054.067 to read as follows: Sec. 2054.067. POSTING OF CERTAIN DOCUMENTS RELATING TO CONTRACT SOLICITATIONS. (a) The department shall post all solicitation documents related to a contract of the department, including contracts under Chapter 2157, to the centralized accounting and payroll system authorized under Sections 2101.035 and 2101.036, or any successor system used to implement the enterprise resource planning component of the uniform statewide accounting project. (b) The documents posted under Subsection (a) must include documents showing the criteria by which the department evaluated each vendor responding to the contract solicitation and, if applicable, an explanation of why the vendor was selected by the department under Section 2157.068(b).

SECTION 5. Section 2101.001(1), Government Code, is amended.

SECTION 6. Section 2101.035, Government Code, is amended.

SECTION 7. Section 2101.036, Government Code, is amended.

No equivalent provision.

SECTION 6. Same as engrossed version.

SECTION 7. Same as engrossed version.

SECTION 8. Same as engrossed version.

SECTION 9. Subchapter C, Chapter 2101, Government Code, is amended by adding Section 2101.041 to read as follows: Sec. 2101.041. STATE AGENCY REPORTING OF CONTRACTING INFORMATION. (a) The comptroller by rule shall determine the contracting information that state agencies must report or provide using the centralized accounting

and payroll system, or any successor system used to implement the enterprise resource planning component of the uniform statewide accounting project, developed under Sections 2101.035 and 2101.036.

(b) In making the determination required by this section, the comptroller shall consider requiring a state agency to report or provide:

(1) a brief summary of each contract that is quickly and easily searchable, including the contract's purpose, timeline, and deliverables;

(2) contract planning and solicitation documents;

(3) the criteria used to determine the vendor awarded the contract;

(4) if the contract was awarded based on best value to the state:

(A) a list of the factors considered in determining best value with the weight given each factor; and

(B) a statement regarding how the vendor awarded the contract provides the best value to the state in relation to other vendors who bid or otherwise responded to the contract solicitation;

(5) any statements of work and work orders prepared for or under the contract;

(6) the proposed budget for the contract;

(7) any conflict of interest documents signed by state agency purchasing personnel participating in the planning, soliciting, or monitoring of the contract; and

(8) criteria used or to be used by the state agency in monitoring the contract and vendor performance under the contract.

No equivalent provision.

SECTION 10. Subchapter B, Chapter 2155, Government Code, is amended by adding Section 2155.0755 to read as follows:

Sec. 2155.0755. VERIFICATION OF USE OF BEST VALUE STANDARD. (a) The contract manager or procurement director of each state agency shall:

(1) approve each state agency contract for which the agency is required to purchase goods or services using the best value standard;

(2) ensure that, for each contract, the agency documents the best value standard used for the contract; and

(3) acknowledge in writing that the agency complied with the agency's and comptroller's contract management guide in the purchase.

No equivalent provision.

(b) For each purchase of goods or services for which a state agency is required to use the best value standard, the comptroller shall ensure that the agency includes in the vendor performance tracking system established under Section 2262.055 information on whether the vendor satisfied that standard.

SECTION 11. Section 2155.077, Government Code, is amended by amending Subsections (a) and (b) and adding Subsection (a-2) to read as follows:

(a) The commission may bar a vendor from participating in state contracts that are subject to this subtitle, including contracts for which purchasing authority is delegated to a state agency, for:

(1) substandard performance under a contract with the state or a state agency;

(2) material misrepresentations in a bid or proposal to the state or a state agency or during the course of performing a contract with the state or a state agency;

(3) fraud; [or]

(4) breaching a contract with the state or a state agency; or

(5) repeated unfavorable performance reviews under Section 2155.089 or receipt of an unfavorable classification given by the comptroller under Section 2262.055.

(a-2) The comptroller shall bar a vendor from participating in state contracts that are subject to this subtitle, including contracts for which purchasing authority is delegated to a state agency, if more than two contracts between the vendor and the state have been terminated by the state.

(b) Except as provided by Subsection (d), the commission shall bar a vendor from participating in state contracts under Subsection (a) or (a-2) for a period that is commensurate with the seriousness of the vendor's action and the damage to the state's interests.

SECTION 8. Section 2155.078, Government Code, is amended.

SECTION 9. Subchapter B, Chapter 2155, Government Code, is amended by adding Sections 2155.089 and 2155.090 to read as SECTION 12. Same as engrossed version.

SECTION 13. Subchapter B, Chapter 2155, Government Code, is amended by adding Section 2155.089 to read as follows:

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follows:

Sec. 2155.089. REPORTING VENDOR PERFORMANCE. (a) After a contract is completed or otherwise terminated, each state agency shall review the vendor's performance under the contract.

(b) The state agency shall report to the comptroller, using the tracking system described by Section 2155.090, on the results of the review regarding a vendor's performance under a contract.

(c) This section does not apply to

an enrollment contract described by 1 T.A.C. Section 391.183 as that section existed on September 1, 2015.

Sec.2155.090.VENDORPERFORMANCE TRACKING SYSTEM.(a)The comptroller shall evaluate avendor'sperformance based on theinformationreported2155.089andcriteriaestablishedby thecomptroller.

(b) The comptroller shall establish an evaluation process that allows vendors who receive an unfavorable performance review to protest any classification given by the comptroller.

(c) The comptroller shall include the performance reviews in a vendor performance tracking system.

(d) A state agency may use the vendor performance tracking system to determine whether to award a contract to a vendor reviewed in the database.

(e) The comptroller shall make the vendor performance tracking system accessible to the public on the comptroller's Internet website.

SECTION 10. Subchapter I, Chapter 2155, Government Code, is amended by adding Section 2155.5035 to read as follows:

Sec. 2155.5035. USE OF SCHEDULE BY STATE AGENCY. (a) A state agency purchasing goods or services under a contract listed on the schedule:

(1) for a purchase with a value of \$50,000

Sec. 2155.089. REPORTING VENDOR PERFORMANCE. (a) After a contract is completed or otherwise terminated, each state agency shall review the vendor's performance under the contract.

(b) The state agency shall report to the comptroller, using the tracking system established by Section 2262.055, on the results of the review regarding a vendor's performance under a contract.

(c) This section does not apply to:

(1) an enrollment contract described by 1 T.A.C. Section 391.183 as that section existed on September 1, 2015; or

(2) a contract of the Employees Retirement System of Texas or the Teacher Retirement System of Texas except for a contract with a nongovernmental entity for claims administration of a group health benefit plan under Subtitle H, Title 8, Insurance Code.

No equivalent provision.

SECTION 14. Subchapter I, Chapter 2155,				
Government Code, is amended by adding				
Section 2155.5035 to read as follows:				
Sec. 2155.5035. USE OF SCHEDULE BY				
STATE AGENCY. (a) A state agency				
purchasing goods or services under a				
contract listed on the schedule:				
(1) for a purchase with a value of \$50,000				

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or less, may directly award a contract to a vendor included on the schedule without submission of a request for pricing to other vendors on the list;

(2) for a purchase with a value of more than \$50,000 but not more than \$150,000, shall submit a request for pricing to at least three vendors included on the schedule in the category to which the purchase relates;

(3) for a purchase with a value of more than \$150,000 but not more than \$1 million, shall submit a request for pricing to at least six vendors included on the schedule in the category to which the purchase relates or all vendors on the schedule if the category has fewer than six vendors; and

(4) may not purchase under the contract goods or services that have a total value exceeding \$1 million.

(b) The price listed for a good or service under a multiple award contract is a maximum price. A state agency may negotiate a lower price for goods or services under a contract listed on a schedule developed under this chapter.

SECTION 11. Section 2155.504, Government Code, is amended to read as follows:

Sec. 2155.504. USE OF SCHEDULE BY GOVERNMENTAL ENTITIES. (a) A [state agency or] local government may purchase goods or services directly from a vendor under a contract listed on a schedule developed under this subchapter. A purchase authorized by this section satisfies any requirement of state law relating to competitive bids or proposals and satisfies any applicable requirements of Chapter 2157.

(b) The price listed for a good or service under a multiple award contract is a maximum price. <u>A</u> [An agency or] local government may negotiate a lower price for goods or services under a contract listed on a schedule developed under this subchapter.

SECTION 12. Section 2157.068, Government Code, is amended by adding Subsections (e-1) and (e-2) to read as follows: or less, may directly award a contract to a vendor included on the schedule without submission of a request for pricing to other vendors on the list;

(2) for a purchase with a value of more than \$50,000 but not more than \$150,000, shall submit a request for pricing to at least three vendors included on the schedule in the category to which the purchase relates or to all vendors in the category for a category with fewer than three vendors;

(3) for a purchase with a value of more than \$150,000 but not more than \$1 million, shall submit a request for pricing to at least six vendors included on the schedule in the category to which the purchase relates or all vendors in the category for a category with fewer than six vendors; and

(4) may not purchase under the contract services in a state fiscal year that have a total value exceeding \$1 million.

(b) The price listed for a good or service under a multiple award contract is a maximum price. A state agency may negotiate a lower price for goods or services under a contract listed on a schedule developed under this chapter.

No equivalent provision.

No equivalent provision.

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(e-1) A state agency contracting to purchase a commodity item shall use the list maintained as required by Subsection (e) as follows:

(1) for a contract with a value of \$50,000 or less, the agency may directly award the contract to a vendor included on the list without submission of a request for pricing to other vendors on the list;

(2) for a contract with a value of more than \$50,000 but not more than \$150,000, the agency must submit a request for pricing to at least three vendors included on the list in the category to which the contract relates; and

(3) for a contract with a value of more than \$150,000 but not more than \$1 million, the agency must submit a request for pricing to at least six vendors included on the list in the category to which the contract relates or all vendors on the schedule if the category has fewer than six vendors.

(e-2) A state agency may not enter into a contract to purchase a commodity item if the value of the contract exceeds \$1 million.

No equivalent provision.

SECTION 13. Subchapter B, Chapter 2157, Government Code, is amended by adding Section 2157.0685 to read as follows:

Sec.2157.0685.CONTRACTREQUIREMENTSFORCERTAINSERVICES.(a) In this section, "statementof work" means a document that states therequirementsfor a contract, includingdeliverables, performancespecifications,

SECTION 15. Section 2156.181(a), Government Code, is amended to read as follows:

(a) The commission may enter into one or more compacts, interagency agreements, or cooperative purchasing agreements <u>directly</u> with one or more state governments, agencies of other states, or other governmental entities <u>or may participate in</u>, <u>sponsor</u>, <u>or administer a cooperative</u> <u>purchasing agreement through an entity that</u> <u>facilitates those agreements</u> for the purchase of goods or services if the commission determines that <u>the</u> [entering into an] agreement would be in the best interest of the state.

SECTION 16. Subchapter B, Chapter 2157, Government Code, is amended by adding Section 2157.0685 to read as follows:

Sec. 2157.0685. CONTRACT REQUIREMENTS FOR CERTAIN SERVICES. (a) In this section, "statement of work" means a document that states the requirements for a contract, including deliverables, performance specifications, and

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and other requirements, specific to the vendor under that contract that are not specified in a contract awarded by the department under Section 2157.068 for contracts more than \$50,000.

(b) For a contract awarded by the department under Section 2157.068 that requires a state agency to develop and execute a statement of work to initiate services under the contract, the state agency must:

(1) consult with the department before submission of the statement of work to a vendor; and

(2) post each statement of work entered into by the agency on the agency's Internet website in the manner required by department rule.

(c) A statement of work executed by a state agency under a contract awarded by the department under Section 2157.068 is not valid and money may not be paid to the vendor under the terms of the statement of work unless the department first signs the statement of work.

SECTION 14. Subchapter Z, Chapter 2252, Government Code, is amended by adding Section 2252.9011 to read as follows:

Sec. 2252.9011. EMPLOYMENT OF OR CONTRACTS WITH FORMER OR RETIRED PRIVATE VENDOR EMPLOYEES. A state agency may not hire, or enter into an employment contract, a professional services contract under Chapter 2254, or a consulting services contract under Chapter 2254 with, an individual who is a former or retired employee of a private vendor under which the individual will perform services for the agency related to the individual's former duties for the vendor for which the vendor contracted with the agency before the second anniversary of the last date on which the individual was employed by the private vendor.

SECTION 15. Section 2261.001(a), Government Code, is amended.

other requirements, specific to the vendor under that contract that are not specified in a contract awarded by the department under Section 2157.068 for contracts more than \$50,000.

(b) For a contract awarded by the department under Section 2157.068 that requires a state agency to develop and execute a statement of work to initiate services under the contract, the state agency must:

(1) consult with the department before submission of the statement of work to a vendor; and

(2) post each statement of work entered into by the agency on the agency's Internet website in the manner required by department rule.

(c) A statement of work executed by a state agency under a contract awarded by the department under Section 2157.068 is not valid and money may not be paid to the vendor under the terms of the statement of work if the department:

(1) has not reviewed the statement of work; or

(2) disapproves the statement of work before the contract solicitation.

No equivalent provision.

SECTION 17. Same as engrossed version.

SECTION 16. Chapter 2261, Government Code, is amended by adding Subchapter F to read as follows:

SUBCHAPTER	F.	ETHICS,			
REPORTING,	AND	APPROVAL			
REQUIREMENT	S FOR	CERTAIN			
CONTRACTS					
Sec. 2261.251.	APPLIC	ABILITY OF			
SUBCHAPTER.	Notwithst	anding Section			
2261.001, this s	ubchapter	applies to the			
Texas Departmen	t of Transp	ortation and to			
an institution of higher education acquiring					
goods or services under Section 51.9335 or					
73.115, Education Code.					

SECTION 18. Chapter 2261, Government Code, is amended by adding Subchapter F to read as follows:

SUBCHAPTER F. ETHICS, REPORTING, AND APPROVAL REQUIREMENTS FOR CERTAIN CONTRACTS

Sec. 2261.251. APPLICABILITY OF SUBCHAPTER. (a) Notwithstanding Section 2261.001, this subchapter applies to the Texas Department of Transportation.

(b) This subchapter does not apply to a contract of the Employees Retirement System of Texas or the Teacher Retirement System of Texas except for a contract with a nongovernmental entity for claims administration of a group health benefit plan under Subtitle H, Title 8, Insurance Code.

DISCLOSURE OF Sec. 2261.252. CONFLICTS POTENTIAL OF INTEREST; CERTAIN CONTRACTS PROHIBITED. (a) Each state agency employee or official who is involved in procurement or in contract management for a state agency shall disclose to the agency any potential conflict of interest specified by state law or agency policy that is known by the employee or official with respect to any contract with a private vendor or bid for the purchase of goods or services from a private vendor by the agency.

(b) A state agency may not enter into a contract for the purchase of goods or services with a private vendor with whom any of the following agency employees or officials have a financial interest:

(1) a member of the agency's governing body;

(2) the governing official, executive director, general counsel, chief procurement officer, or procurement director of the agency; or

(3) a family member related to an employee or official described by Subdivision (1) or (2) within the second degree by affinity or consanguinity.

(c) A state agency employee or official has a financial interest in a person if the employee or official: No equivalent provision.

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(1) owns or controls, directly or indirectly, an ownership interest of at least one percent in the person, including the right to share in profits, proceeds, or capital gains; or

(2) could reasonably foresee that a contract with the person could result in a financial benefit to the employee or official.

(d) A financial interest prohibited by this section does not include a retirement plan, a blind trust, insurance coverage, or an ownership interest of less than one percent in a corporation.

Sec. 2261.253. REQUIRED POSTING OF CERTAIN CONTRACTS; ENHANCED CONTRACT AND PERFORMANCE MONITORING.

Sec. 2261.254. CONTRACTS WITH VALUE EXCEEDING \$1 MILLION. (a) For each contract for the purchase of goods or services that has a value exceeding \$1 million, a state agency shall develop and implement contract reporting requirements that provide information on:

(1) compliance with financial provisions and delivery schedules under the contract;

(2) corrective action plans required under the contract and the status of any active corrective action plan; and

(3) any liquidated damages assessed or collected under the contract.

(b) Each state agency shall verify:

(1) the accuracy of any information reported under Subsection (a) that is based on information provided by a contractor; and

(2) the delivery time of goods or services scheduled for delivery under the contract.

(c) Except as provided by Subsection (d), a state agency may enter into a contract for the purchase of goods or services that has a value exceeding \$1 million only if:

(1) the governing body of the state agency approves the contract and the approved contract is signed by the presiding officer of the governing body; or

(2) for a state agency that is not governed by a multimember governing body, the officer who governs the agency approves and signs the contract.

(d) The governing body or governing official of a state agency, as appropriate, may delegate to the executive director of the agency the approval and signature Sec. 2261.252. REQUIRED POSTING OF CERTAIN CONTRACTS; ENHANCED CONTRACT AND PERFORMANCE MONITORING.

Sec. 2261.253. CONTRACTS WITH VALUE EXCEEDING \$1 MILLION. (a) For each contract for the purchase of goods or services that has a value exceeding \$1 million, a state agency shall develop and implement contract reporting requirements that provide information on:

(1) compliance with financial provisions and delivery schedules under the contract;

(2) corrective action plans required under the contract and the status of any active corrective action plan; and

(3) any liquidated damages assessed or collected under the contract.

(b) Each state agency shall verify:

(1) the accuracy of any information reported under Subsection (a) that is based on information provided by a contractor; and

(2) the delivery time of goods or services scheduled for delivery under the contract.

(c) Except as provided by Subsection (d), a state agency may enter into a contract for the purchase of goods or services that has a value exceeding \$1 million only if:

(1) the governing body of the state agency approves the contract and the approved contract is signed by the presiding officer of the governing body; or

(2) for a state agency that is not governed by a multimember governing body, the officer who governs the agency approves and signs the contract.

(d) The governing body or governing official of a state agency, as appropriate, may delegate to the executive director of the agency the approval and signature authority

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authority under Subsection (c).

(e) A highway construction or maintenance contract that is awarded by the Texas Department of Transportation under Subchapter A, Chapter 223, Transportation Code, is not required to be signed by a member of the Texas Transportation Commission or the executive director of the department.

This exception does not apply to expedited highway improvement contracts under Subchapter C, Chapter 223, Transportation Code, a comprehensive development agreement entered into under Subchapter E, Chapter 223, Transportation Code, a design-build contract entered into under Subchapter F, Chapter 223, Transportation Code, or any other contract entered into by the Texas Department of Transportation.

Sec. 2261.255. CONTRACTS WITH VALUE EXCEEDING \$5 MILLION.

Sec.	2261.256	. RI	SK	ANALYSIS	
PROC	CEDURE;			CONTRACT	
MAN	AGEMEN	T HAND	BOO	<u>K.</u>	
(a) I	Each state	agency	shall	develop and	
comply with a risk analysis procedure.					

The procedure must provide for:

 assessing the risk of fraud, abuse, or waste in the contractor selection process, contract provisions, and payment and reimbursement rates and methods for the different types of goods and services for which the agency contracts; and
 identifying contracts that require enhanced contract monitoring.

(b) Each state agency shall publish a contract management handbook that establishes consistent contracting policies and practices to be followed by the agency and that is consistent with the comptroller's contract management guide.

under Subsection (c).

(e) A highway construction, engineering services, or maintenance contract that is in compliance with all applicable laws related to procuring engineering services or construction bidding and that is awarded by the Texas Department of Transportation under Subchapter A, Chapter 223, Transportation Code, is not required to be signed by a member of the Texas Transportation Commission or the executive director of the department. This exception does not apply to expedited highway improvement contracts under Subchapter C, Chapter 223, Transportation Code, a comprehensive development agreement entered into under Subchapter E, Chapter 223, Transportation Code, a design-build contract entered into under Subchapter F, Chapter 223, Transportation Code, or any other contract entered into by the Texas Department of Transportation.

Sec. 2261.254. CONTRACTS WITH VALUE EXCEEDING \$5 MILLION.

Sec. 2261.255. ACCOUNTABILITY AND RISK ANALYSIS PROCEDURE; CONTRACT MANAGEMENT HANDBOOK. (a) Each state agency shall develop and comply with a purchasing accountability and risk analysis procedure. The procedure must provide for:

(1) assessing the risk of fraud, abuse, or waste in the contractor selection process, contract provisions, and payment and reimbursement rates and methods for the different types of goods and services for which the agency contracts;

(2) identifying contracts that require enhanced contract monitoring or the immediate attention of contract management staff; and

(3) establishing clear levels of purchasing accountability and staff responsibilities related to purchasing.

(b) Each state agency shall publish a contract management handbook that establishes consistent contracting policies and practices to be followed by the agency and that is consistent with the comptroller's contract management guide. The procedures described by Subsections (a)(2) and (3) must be approved by the comptroller and be

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The agency handbook may include standard contract provisions and formats for the agency to incorporate in contracts.

Sec. 2261.257. CONTRACT DATABASE.

SECTION 17. Section 2262.101, Government Code, as amended by Chapters 676 (H.B. 1965) and 1227 (S.B. 1681), Acts of the 83rd Legislature, Regular Session, 2013, is reenacted and amended to read as follows:

Sec. 2262.101. CREATION; DUTIES. (a) The Contract Advisory Team is created to assist state agencies in improving contract management practices by:

(1) reviewing and making recommendations on the solicitation documents and contract documents for contracts of state agencies that have a value of at least \$10 million;

(2) reviewing any findings or recommendations made by the state auditor, including those made under Section 2262.052(b), regarding a state agency's compliance with the contract management guide;

(3) providing recommendations to the comptroller regarding:

(A) the development of the contract management guide; and

(B) the training under Section 2262.053;

(4) providing recommendations and assistance to state agency personnel throughout the contract management process;

(5) coordinating and consulting with the quality assurance team established under Section 2054.158 on all contracts relating to a major information resources project; [and]
(6) [(4)] developing and recommending policies and procedures to improve state agency contract management practices;

(7) [(5)] developing and recommending procedures to improve state agency contracting practices by including consideration for best value; [and]

(8) [(6)] creating and periodically performing a risk assessment to determine the appropriate level of management and oversight of contracts by state agencies; and (9) after being notified by a state agency of included in the agency's handbook. The agency's handbook may include standard contract provisions and formats for the agency to incorporate in contracts.

Sec. 2261.256. CONTRACT DATABASE.

No equivalent provision.

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a change order, contract amendment, contract renewal or extension, or other proposed action that would result in a change to the monetary value of a contract reviewed under Subdivision (1) by more than 20 percent, reviewing the justification for the change order, contract amendment, contract renewal or extension, or other proposed action, as applicable, to:

(A) determine whether the justification is reasonable considering the circumstances; and

(B) if the team determines the justification is not reasonable, contact the state agency for additional justification, and if not satisfactory, forward the contract to the comptroller for notification under Subsection (h).

(b) The risk assessment created and performed [reviewed] under Subsection (a)(8) [(a)(6)] must include[, but is not limited to] the following criteria:

(1) the amount of appropriations to the agency;

(2) total contract value as a percentage of appropriations to the agency; and [or]

(3) the impact of the functions and duties of the state agency on the health, safety, and well-being of residents [citizens].

(c) The comptroller shall oversee the activities of the team, including ensuring that the team carries out its duties under <u>Subsections (a)(1)</u>, [Subsection] (a)(5), and (a)(7).

(d) A state agency shall:

(1) comply with a recommendation made under Subsection (a)(1); or

(2) submit a written explanation regarding why the recommendation is not applicable to the contract under review.

(e) The team may review documents under Subsection (a)(1) only for compliance with contract management and best practices principles and may not make a recommendation regarding the purpose or subject of the contract.

(f) The team may develop an expedited process for reviewing solicitations under Subsection (a)(1) for contracts:

(1) that the team identifies as posing a low risk of loss to the state; or

(2) for which templates will be used more than once by a state agency.

(g) A state agency that notifies the team of a change order, contract amendment,

contract renewal or extension, or other proposed action under Subsection (a)(9) must include with the notification a justification for the proposed action in the form and containing the information specified by the team.

(h) The comptroller shall, for each contract of a state agency forwarded under Subsection (a)(9), notify:

 (1) the governing body of the agency or the single state officer who governs the agency;
 (2) the Legislative Budget Board; and

(3) each member of the senate and house of representatives.

SECTION 18. Section 2262.102(a), Government Code, is amended to read as follows:

(a) The team consists of the following <u>nine</u> [six] members:

(1) one member from the Health and Human Services Commission;

(2) one member from the comptroller's office;

(3) one member from the Department of Information Resources;

(4) one member from the Texas Facilities Commission;

(5) one member from the governor's office; [and]

(6) one member from a small state agency;

(7) one member from the Texas Department of Transportation;

(8) one member from the Texas Education Agency; and

(9) one member from the Texas Commission on Environmental Quality.

SECTION 19. Subchapter C, Chapter 2262, Government Code, is amended by adding Section 2262.105 to read as follows: Sec. 2262.105. QUARTERLY REPORT TO LEGISLATIVE BUDGET BOARD. The contract advisory team shall submit a quarterly report to the Legislative Budget Board on:

(1) the number of solicitation documents and contracts reviewed by the team in the preceding quarter; and

(2) whether state agencies accepted or rejected the team's recommendations and any reasons provided by the state agencies for rejecting the recommendations. No equivalent provision.

No equivalent provision.

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SECTION 20. Section 51.9335(d), Education Code, is amended to read as follows:

(d) <u>Subject to Section 51.9337</u>, Subtitle D, Title 10, Government Code, and Subchapter B, Chapter 2254, Government Code, do not apply to the acquisition of goods and services under this section, except that an institution of higher education must comply with any provision of those laws, or a rule adopted under a provision of those laws, relating to contracting with historically underutilized businesses or relating to the procurement of goods and services from persons with disabilities. An institution of higher education may, but is not required to, acquire goods or services as provided by Subtitle D, Title 10, Government Code.

SECTION 21. Subchapter Z, Chapter 51, Education Code, is amended by adding Section 51.9337 to read as follows:

51.9337. PURCHASING Sec. AUTHORITY CONDITIONAL; <u>REQUIRED STANDARDS. (a) An</u> institution of higher education may not exercise the acquisition authority granted by Section 51.9335 or 73.115 unless the institution complies with this section. An institution that is determined under Subsection (j) to not be in compliance with this section is subject to the laws governing acquisition of goods and services by state agencies, including Subtitle D, Title 10, Government Code, and Chapter 2254, Government Code.

(b) The board of regents of an institution of higher education by rule shall establish for each institution under the management and control of the board:

(1) a code of ethics for the institution's officers and employees, including provisions governing officers and employees authorized to execute contracts for the institution or to exercise discretion in awarding contracts, subject to Subsection (c);

(2) policies for the internal investigation of suspected defalcation, misappropriation, and other fiscal irregularities and an institutional or systemwide compliance program designed to promote ethical No equivalent provision.

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behavior and ensure compliance with all applicable policies, laws, and rules governing higher education, including research and health care to the extent applicable;

(3) a contract management handbook that provides consistent contracting policies and practices and contract review procedures, including a risk analysis procedure, subject to Subsection (d);

(4) contracting delegation guidelines, subject to Subsections (e) and (f);

(5) training for officers and employees authorized to execute contracts for the institution or to exercise discretion in awarding contracts, including training in ethics, selection of appropriate procurement methods, and information resources purchasing technologies; and

(6) internal audit protocols, subject to Subsection (g).

(c) The code of ethics governing an institution of higher education must include: (1) general standards of conduct and a statement that each officer or employee is expected to obey all federal, state, and local laws and is subject to disciplinary action for a violation of those laws;

(2) policies governing conflicts of interest, conflicts of commitment, and outside activities, ensuring that the primary responsibility of officers and employees is to accomplish the duties and responsibilities assigned to that position;

(3) a conflict of interest policy that prohibits employees from having a direct or indirect financial or other interest, engaging in a business transaction or professional activity, or incurring any obligation that is in substantial conflict with the proper discharge of the employee's duties related to the public interest;

(4) a conflict of commitment policy that prohibits an employee's activities outside the institution from interfering with the employee's duties and responsibilities to the institution;

(5) a policy governing an officer's or employee's outside activities, including compensated employment and board service, that clearly delineates the nature and amount of permissible outside activities and that includes processes for disclosing the outside activities and for obtaining and documenting institutional approval to perform the activities;

(6) a policy that prohibits an officer or employee from acting as an agent for another person in the negotiation of the terms of an agreement relating to the provision of money, services, or property to the institution;

(7) a policy governing the use of institutional resources; and

(8) a policy providing for the regular training of officers and employees on the policies described by this subsection.

(d) An institution of higher education shall establish contract review procedures and a contract review checklist that must be reviewed and approved by the institution's legal counsel before implementation. The review procedures and checklist must include:

(1) a description of each step of the procedure that an institution must use to evaluate and process contracts;

(2) a checklist that describes each process that must be completed before contract execution; and

(3) a value threshold that initiates the required review by the institution's legal counsel unless the contract is a standard contract previously approved by the counsel.

(e) An institution of higher education's policies governing contracting authority must clearly specify the types and values of contracts that must be approved by the board of regents and the types and values of contracts for which contracting authority is delegated by the board to the chief executive officer and by the chief executive officer to other officers and employees of the institution. An officer or employee may not execute a document for the board unless the officer or employee has authority to act for the board and the authority is exercised in compliance with applicable conditions and restrictions.

(f) An institution of higher education may not enter into a contract with a value of more than \$1 million, including any amendment, extension, or renewal of the contract that increases the value of the original contract to more than \$1 million, unless the institution's board of regents approves the contract, expressly delegates authority to exceed that amount, or expressly adopts an exception for that

contract. The board must approve any amendment, extension, or renewal of a contract with a value that exceeds 25 percent of the value of the original contract approved by the board unless the authority to exceed the approved amount is expressly delegated by the board or an exception is expressly adopted by the board for that contract.

(g) The board of regents of an institution of higher education shall adopt standards for internal audits conducted by the institution to provide a systematic, disciplined approach to evaluate and improve the effectiveness of the institution's risk management, control, and governance processes related to contracts and to require risk-based testing of contract administration. The internal auditor must have full and unrestricted access to all institutional property, personnel, and records. An internal auditor must report directly to the board of regents in accordance with Chapter 2102, Government Code.

(h) The chief auditor of an institution of higher education shall annually assess whether the institution has adopted the rules and policies required by this section and shall submit a report of findings to the state auditor. In auditing the purchase of goods and services by the institution, the state auditor shall determine whether an institution has adopted the required rules and policies.

(i) If the state auditor determines that an institution of higher education has failed to adopt the required rules and policies, the auditor shall report that failure to the legislature and to the institution's board of regents and shall, in consultation with the institution, adopt a remediation plan to bring the institution into compliance. If the institution fails to comply within the time established by the state auditor, the auditor shall find the institution to be in noncompliance and report that finding to the legislature and comptroller.

(j) In accordance with a schedule adopted by the state auditor in consultation with the comptroller, the authority of an institution of higher education to acquire goods and services as provided by Section 51.9335 or 73.115 is suspended if the institution fails to comply with the remediation plan under

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Subsection (i) within the time established by the state auditor. As a result of the suspension, the laws, including Subtitle D, Title 10, Government Code, and Chapter 2254, Government Code, governing acquisition of goods and services by state agencies from which the institution is otherwise exempt, shall apply to the institution's acquisition of goods and services.

SECTION 22. Sections 73.115(e) and (f), Education Code, are amended to read as follows:

(e) To the extent of any conflict, this section prevails over any other law relating to the purchasing of goods and services <u>other than Section 51.9337 and</u> [except] a law relating to contracting with historically underutilized businesses.

(f) Except as otherwise provided by this section <u>and Section 51.9337</u>, Subtitle D, Title 10, Government Code, and Chapter 2254, Government Code, do not apply to purchases of goods and services made under this section.

No equivalent provision.

No equivalent provision.

No equivalent provision.

No equivalent provision.

SECTION 19. Section 2262.053(d), Government Code, is amended to read as follows:

(d) The comptroller shall administer training under this section <u>and may assess a fee for</u> the training in an amount sufficient to recover the comptroller's costs under this <u>section</u>.

SECTION 20. Section 2262.0535,
Government Code, is amended by adding
Subsection (c) to read as follows:
(c) The comptroller may assess a fee for the training provided under this section in an amount sufficient to recover the comptroller's costs under this section.

SECTION 21. Section 2262.055, Government Code, is amended by amending Subsections (a) and (b) and adding Subsections (d) and (e) to read as follows: (a) The comptroller shall evaluate the vendor's performance based on information reported by state agencies <u>under Section</u>

2155.089 and criteria established by the comptroller.

(b) The comptroller <u>by rule</u> shall establish an evaluation process that:

(1) rates vendors on an A through F scale, with A being the highest grade; and

(2) allows vendors who receive <u>a grade</u> <u>lower than a C</u> [an unfavorable performance review] to protest any classification given by the comptroller.

(d) A state agency shall use the vendor performance tracking system to determine whether to award a contract to a vendor reviewed in the tracking system. A state agency may not award a contract to a vendor who receives a grade lower than a C from the comptroller under Subsection (b).

(e) The comptroller shall make the vendor performance tracking system accessible to the public on the comptroller's Internet website.

SECTION 23. Section 2155.502(d), Government Code, is repealed.

SECTION 24. (a) As soon as is practicable after the effective date of this Act, the executive directors of the Texas Department of Transportation, the Texas Education Agency, and the Texas Commission on Environmental Quality shall each appoint a member to the contract advisory team as required by Section 2262.102, Government Code, as amended by this Act.

(b) As soon as is practicable after the effective date of this Act, the comptroller of public accounts, and each affected state agency as necessary, shall adopt the rules and procedures and take the actions necessary to implement the changes in law made by this Act.

SECTION 25. To the extent of any conflict, this Act prevails over another Act of the 84th Legislature, Regular Session, 2015, relating to nonsubstantive additions to and corrections in enacted codes.

SECTION 26. Section 572.069, Government Code, as added by this Act,

SECTION 22. Same as engrossed version.

SECTION 23.

As soon as is practicable after the effective date of this Act, the comptroller of public accounts, and each affected state agency as necessary, shall adopt the rules, processes, and procedures and take the actions necessary to implement the changes in law made by this Act.

No equivalent provision.

SECTION 24. Same as engrossed version.

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applies only to a state officer or employee whose service or employment with a state agency ceases on or after the effective date of this Act.

No equivalent provision.

SECTION 27. The changes in law made by this Act apply only to a contract entered into on or after the effective date of this Act. A contract entered into before that date is governed by the law in effect immediately before the effective date of this Act, and the former law is continued in effect for that purpose.

SECTION 28. This Act takes effect September 1, 2015.

SECTION 25. Section 2262.055(d), Government Code, as added by this Act, applies only in relation to a contract for which the request for bids or proposals or other applicable expression of interest is made public on or after October 1, 2015.

SECTION 26. Same as engrossed version.

SECTION 27. Same as engrossed version.