## **CONFERENCE COMMITTEE REPORT FORM**

Austin, Texas

<u>5/76/11</u> Date

Honorable David Dewhurst President of the Senate

Honorable Joe Straus Speaker of the House of Representatives

Sirs:

beg to report it back with the recommendation that it do pass in the form and text hereto attached.

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Nichols (Chair)	Cook (Chair)
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Hegan	Bonnen
Hirojosa	Branch
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On the part of the Senate	On the part of the House
Whitmire	Menendez

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Note to Conference Committee Clerk:

Please type the names of the members of the Conference Committee under the lines provided for signature. Those members desiring to sign the report should sign each of the six copies. Attach a copy of the Conference Committee Report and a Section by Section side by side comparison to each of the six reporting forms. The original and two copies are filed in house of origin of the bill, and three copies in the other house.

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# **CONFERENCE COMMITTEE REPORT**

# 3<sup>rd</sup> Printing

H.B. No. 2499

	A BILL TO BE ENTITLED
1	AN ACT
2	relating to the continuation and functions of the Department of
3	Information Resources and the transfer of certain department
4	functions to the comptroller of public accounts.
5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
6	SECTION 1. Section 572.054, Government Code, is amended by
7	adding Subsection (g-1) to read as follows:
8	(g-1) For purposes of this section, the Department of
9	Information Resources is a regulatory agency.
10	SECTION 2. Section 2054.005, Government Code, is amended to
11	read as follows:
12	Sec. 2054.005. SUNSET PROVISION. The Department of
13	Information Resources is subject to Chapter 325 (Texas Sunset Act).
14	Unless continued in existence as provided by that chapter, the
15	department is abolished and this chapter expires September 1, $\underline{2017}$
16	[ <del>2011</del> ].
17	SECTION 3. Sections 2054.021(a), (c), (g), and (h),
18	Government Code, are amended to read as follows:
19	(a) The department is governed by a board composed of seven
20	voting members appointed by the governor with the advice and
21	consent of the senate. One member must be employed by an
22	institution of higher education as defined by Section 61.003,
23	Education Code. Each member must have expertise in at least one of
24	the following areas:

# (1) business or financial management;(2) information technology;

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### (3) telecommunications; or

4 (4) any other area necessary for policymaking and
5 oversight of the department.

6 (c) Three [Two] groups each composed of three ex officio The ex officio members serve on the board on a rotating basis. 7 8 members serve as nonvoting members of the board. [Only one group serves at a time.] The first group is composed of the commissioner 9 of insurance, the executive commissioner of the Health and Human 10 Services Commission, and the executive director of <u>a small state</u> 11 agency [the Texas Department of Transportation]. [Members of the 12 13 first group serve for two-year terms that begin February 1 of every other odd-numbered year and that expire on February 1 of the next 14 15 odd-numbered year.] The second group is composed of the executive director of the Texas Department of Transportation, the 16 commissioner of education, and the executive director of a small 17 state agency. The third group is composed of the executive director 18 19 of the Texas Department of Criminal Justice, [and] the executive director of the Parks and Wildlife Department, and the executive 20 director of a small state agency. Members of a [the second] group 21 serve on the board for two-year terms that begin February 1 of [the] 22 odd-numbered years [in which the terms of members of the first group 23 24 expire] and [that] expire on February 1 of the next odd-numbered 25 year. Only one group serves at a time. The governor shall appoint the small state agency representative for each group. In this 26 subsection, "small state agency" means a state agency with fewer 27

H.B. No. 2499 1 than 100 employees. The training program must provide information to the 2 (q) 3 person regarding: this chapter and the board [the enabling 4 (1)5 legislation that created the department and its policymaking body] to which the person is appointed to serve; 6 (2) the programs operated by the department; 7 8 (3)the role and functions of the department; the rules of the department, with an emphasis on 9 (4)10 the rules that relate to disciplinary and investigatory authority; the current budget for the department; (5) 11 the results of the most recent formal audit of the 12 (6) department; 13 the requirements of the: 14 (7)open meetings law, Chapter 551; (A) 15 open records law, Chapter 552; and 16 (B) administrative procedure law, Chapter 2001; 17 (C) the requirements of the conflict of interest laws (8) 18 and other laws relating to public officials; [and] 19 any applicable ethics policies adopted by the 20 (9) 21 department or the Texas Ethics Commission; and (10) contract management training. 22 A person appointed to the board under Subsection (a) is 23 (h) entitled to reimbursement for travel expenses incurred in attending 24 the training program, as provided by the General Appropriations Act 25 and as if the person were a member of the board. 26 Section 2054.022(c), Government Code, is amended SECTION 4. 27

to read as follows: 1 2 (c) An employee of the department, other than the executive director,[+ 3 4 [(1) may not participate in the department's bidding process, including the proposal development related to a contract 5 6 and the negotiation of a contract, if: 7  $[(\Lambda)]$  the employee receives more than five percent 8 of the employee's income from any likely bidder on the contract; or [(B) the employee's spouse is employed by any 9 likely bidder on the contract; and 10 [<del>(2)</del>] may not: 11 (1) [(A)] be a person required to register as a 12 13 lobbyist under Chapter 305 because of the person's activities for compensation on behalf of a business entity that has, or on behalf 14 15 of a trade association of business entities that have, a substantial interest in the information resources technologies 16 17 industry; or employed by a state agency 18 (2) [<del>(B)</del>] be as а 19 consultant on information resources technologies. SECTION 5. Section 2054.0285(b), Government 20 Code, is amended to read as follows: 21 (b) The executive director has authority for certain [all] 22 aspects of information technology for state agencies, including: 23 24 (1)the use of technology to support state goals; 25 functional support to state agencies; (2) 26 (3) [technology purchases; [(4)] deployment of new technology; 27

H.B. No. 2499 1 (4) [(5)] delivery of technology services; and 2 (5) [<del>(6)</del>] provision of leadership on technology 3 issues. SECTION 6. Subchapter B, Chapter 2054, Government Code, is 4 amended by adding Section 2054.0331 to read as follows: 5 Sec. 2054.0331. CUSTOMER ADVISORY COMMITTEE. (a) The 6 7 board shall appoint a customer advisory committee under Section 8 2054.033. (b) The advisory committee is composed of customers who 9 receive services from each of the department's key programs and of 10 members of the public, including at least: 11 (1) one member representing a state agency with fewer 12 13 than 100 employees; 14 (2) one member appointed by the Information Technology Council for Higher Education; and 15 16 (3) one public member. (c) The advisory committee shall report to and advise the 17 board on the status of the department's delivery of critical 18 statewide services. 19 SECTION 7. Subchapter B, Chapter 2054, Government Code, is 20 amended by adding Sections 2054.0345 and 2054.0346 to read as 21 22 follows: 23 Sec. 2054.0345. DETERMINATION OF ADMINISTRATIVE FEES. (a) The department shall adopt a process to determine the amount of the 24 administrative fee the department charges to administer any of its 25 programs, including fees charged for programs under Sections 26 27 2054.380 and 2170.057.

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H.B. No. 2499 1 (b) The process must require that the amount of a fee 2 directly relate to the amount necessary for the department to 3 recover the cost of its operations, as determined by the 4 department's annual budget process. 5 (c) The department shall develop clear procedures directing 6 staff for each department program and the department's financial staff to work together to determine the amount of administrative 7 8 fees. The procedures must require review and approval of all administrative fees by the board, the executive director, and the 9 department's chief financial officer. 10 Sec. 2054.0346. REPORTING OF ADMINISTRATIVE FEES. (a) The 11 12 department shall report to the Legislative Budget Board all administrative fees that the department sets under Section 13 2054.0345 each fiscal year. The report must include: 14 15 (1) the underlying analysis and methodology used to determine the fee amounts; and 16 17 (2) the cost allocation charged to customers. 18 (b) The department shall post on the department's website 19 information about each administrative fee the department charges, including a description of how the fee is determined. The 20 department must update this information when a contract amendment 21 22 or other action results in a major change to the costs incurred or the price paid by the department or a customer of the department. 23 24 SECTION 8. Subchapter B, Chapter 2054, Government Code, is 25 amended by adding Section 2054.037 to read as follows: Sec. 2054.037. NEGOTIATED RULEMAKING; ALTERNATIVE DISPUTE 26 RESOLUTION. (a) The board shall develop and implement a policy to 27

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1	encourage the use of:
2	(1) negotiated rulemaking procedures under Chapter
3	2008 for the adoption of department rules; and
4	(2) appropriate alternative dispute resolution
5	procedures under Chapter 2009 to assist in the resolution of
6	internal and external disputes under the department's
7	jurisdiction.
8	(b) The department's procedures relating to alternative
9	dispute resolution must conform, to the extent possible, to any
10	model guidelines issued by the State Office of Administrative
11	Hearings for the use of alternative dispute resolution by state
12	agencies.
13	(c) The department shall:
14	(1) coordinate the implementation of the policy
15	adopted under Subsection (a);
16	(2) provide training as needed to implement the
17	procedures for negotiated rulemaking or alternative dispute
18	resolution; and
19	(3) collect data concerning the effectiveness of those
20	procedures.
21	SECTION 9. Subchapter B, Chapter 2054, Government Code, is
22	amended by adding Sections 2054.038, 2054.039, and 2054.040 to read
23	as follows:
24	Sec. 2054.038. INTERNAL AUDITOR; POWERS AND DUTIES. (a)
25	The board shall:
26	(1) appoint an internal auditor who reports directly
27	to the board and serves at the will of the board; and

1 (2) provide staff and other resources to the internal 2 auditor as appropriate. 3 (b) The internal auditor shall prepare an annual audit plan using risk assessment techniques to rank high-risk functions in the 4 5 department. The internal auditor shall submit the annual audit plan to the board for consideration and approval. The board may 6 change the plan as necessary or advisable. 7 8 (c) The internal auditor may bring before the board an issue outside of the annual audit plan that requires the immediate 9 10 attention of the board. (d) The internal auditor may not be assigned any operational 11 or management responsibilities that impair the ability of the 12 internal auditor to make an independent examination of the 13 department's operations. The internal auditor may provide guidance 14 or other advice before an operational or management decision is 15 made but may not make the decision, approve the decision, or 16 17 otherwise violate this subsection. 18 (e) The department shall give the internal auditor 19 unrestricted access to the activities and records of the department unless restricted by other law. 20 Sec. 2054.039. OPEN MEETINGS EXCEPTION FOR INTERNAL 21 22 AUDITOR. A meeting between the board and the department's internal auditor to discuss issues related to fraud, waste, or abuse is not 23 required to be an open meeting under Chapter 551. 24 Sec. 2054.040. AUDIT SUBCOMMITTEE. (a) The board shall 25 maintain an audit subcommittee of the board. The subcommittee 26 shall oversee the department's internal auditor and any other audit 27

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1 issues that the board considers appropriate. (b) The subcommittee shall evaluate whether the internal 2 auditor has sufficient resources to perform the auditor's duties 3 and ensure that sufficient resources are available. 4 5 SECTION 10. Subchapter B, Chapter 2054, Government Code, is amended by adding Section 2054.041 to read as follows: 6 7 Sec. 2054.041. ADDITIONAL BOARD OVERSIGHT. (a) The board 8 shall adopt a policy describing the board's role in setting a strategic direction for the department. The policy must address 9 10 the board's role in developing new initiatives for and service

11 offerings by the department, including requiring the board to 12 evaluate and approve new initiatives for, or categories of, 13 services offered by the department under the department's various 14 programs.

15 (b) The board shall regularly evaluate the extent to which 16 the department fulfills the department's information resources 17 technology mission by providing cost-effective services and 18 meeting customer needs.

19 (c) The board shall regularly evaluate department 20 operations, including an evaluation of analytical data and 21 information regarding trends in department revenue and expenses, as 22 well as performance information.

23 SECTION 11. Subchapter C, Chapter 2054, Government Code, is 24 amended by adding Section 2054.0525 to read as follows:

25 <u>Sec. 2054.0525. ASSISTANCE TO STATE AGENCIES. The</u> 26 <u>department on request shall advise and provide technical assistance</u> 27 to a state agency to determine the agency's information resources

1 technology needs and to solve the agency's information resources
2 technology problems.

3 SECTION 12. Section 2054.0565(a), Government Code, is
4 amended to read as follows:

5 (a) The <u>comptroller</u> [department] may include terms in a 6 procurement contract entered into by the <u>comptroller</u> [department], 7 including a contract entered into under Section 2157.068, that 8 allow the contract to be used by another state agency, a political 9 subdivision of this state, a governmental entity of another state, 10 or an assistance organization as defined by Section 2175.001.

SECTION 13. Section 2054.057, Government Code, is amended to read as follows:

Sec. 2054.057. TRAINING IN CONTRACT NEGOTIATION. (a) The [department, with the cooperation of the] comptroller and other appropriate state agencies[,] shall develop and implement a program to train state agency personnel in effectively negotiating contracts for the purchase of information resources technologies.

(b) The <u>comptroller</u> [department] shall make the training available to state agency personnel who are directly or indirectly involved in contract negotiations, such as senior or operational management, purchasers, users of the purchased technologies, and personnel with relevant technical, legal, or financial knowledge.

23 (c) The <u>comptroller</u> [department] shall include in the 24 training:

(1) information on developing a structured purchasing
method that meets an agency's needs;

27 (2) information drawn from the state's previous

1 procurement experience about what is or is not advantageous for the 2 state;

3 (3) the perspective of state agencies with oversight 4 responsibilities related to the state's procurement of information 5 resources technologies; and

6 (4) other information that the <u>comptroller</u> 7 [department] considers to be useful.

8 (d) The <u>comptroller</u> [department] may use its own staff or 9 contract with private entities or other state agencies to conduct 10 the training.

SECTION 14. Subchapter C, Chapter 2054, Government Code, is amended by adding Section 2054.061 to read as follows:

13 Sec. 2054.061. USE OF CONSULTANTS AND OUTSIDE STAFF. (a) 14 The department shall develop clear criteria for the appropriate use 15 of consultants and outside staff by the department to temporarily 16 augment the department's existing staff.

17 18

(1) the department's staffing needs;

(b) The department shall annually analyze:

19 (2) the need for and cost-effectiveness of contracting 20 for consultants and outside staff;

21 (3) whether the department could use department staff
22 to accomplish tasks proposed for the consultants and outside staff;
23 and

24 (4) whether and what type of training or additional 25 resources are necessary for the department to use the department's 26 own staff to accomplish tasks proposed for the consultants or 27 outside staff.

1 (c) In conjunction with the budget process, the department 2 shall provide the analysis to the board for approval. The 3 department may not hire or train any consultants or outside staff 4 unless it has been approved during this budget process.

5 SECTION 15. Subchapter C, Chapter 2054, Government Code, is 6 amended by adding Section 2054.062 to read as follows:

Sec. 2054.062. INFORMATION RESOURCES TECHNOLOGIES
 CONSOLIDATION. (a) The department shall develop a consistent and
 clear method of measuring the costs and progress of an information
 resources technology consolidation initiative, including a
 consolidation under Subchapter L.

12 (b) The department shall work with any entity involved in an information resources technology consolidation to develop an 13 agreed on methodology for collecting and validating data to 14 15 determine a baseline assessment of costs. The department shall use the data both in the department's initial cost projections and in 16 any later cost comparison. The department shall coordinate with 17 the internal auditor for guidance, subject to Section 2054.038(d), 18 19 on developing a methodology that provides an objective assessment 20 of costs and project status.

(c) Using the methodology agreed on under Subsection (b), the department shall evaluate actual costs and cost savings related to the consolidation. The department shall also evaluate the progress of the department's information resources consolidation projects compared to the initially projected timelines for implementation. The evaluation results must break out the information on both statewide and individual entity levels.

1 (d) The department shall annually report the evaluation
2 results to:

3 (1) the board;

4

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(2) the Legislative Budget Board; and

(3) customers involved in the consolidation.

6 (e) The department shall post on the department's website 7 the report required by this section.

8 SECTION 16. Sections 2054.1015(b), (c), (d), and (e), 9 Government Code, are amended to read as follows:

10 (b) The <u>comptroller</u> [department] may require a state agency to provide [to the department] a planned procurement schedule for 11 12 commodity items if the comptroller [department] determines that the 13 information in the schedule can be used to provide a benefit to the 14 state. If required by the <u>comptroller</u> [department], a state agency must provide a planned procurement schedule for commodity items to 15 16 the <u>comptroller</u> and the department before the agency's operating plan may be approved under Section 2054.102. 17

18 (c) The <u>comptroller</u> [department] shall use information 19 contained in the schedules to plan future vendor solicitations of 20 commodity items or for any other activity that provides a benefit to 21 the state.

(d) A state agency shall notify the <u>comptroller</u> [department], the Legislative Budget Board, and the state auditor's office if the agency makes a substantive change to a planned procurement schedule for commodity items.

(e) The <u>comptroller</u> [department] shall specify hardware
 configurations for state commodity items in its instructions for

1 the preparation of planned procurement schedules.

2 SECTION 17. Section 2054.122, Government Code, is amended 3 to read as follows:

4 Sec. 2054.122. COORDINATED TECHNOLOGY TRAINING. A state 5 agency each calendar quarter shall coordinate agency training for 6 the use of information resources technologies with training offered or coordinated by the department or comptroller. The agency shall 7 8 use training offered or coordinated by the department or if 9 comptroller it meets agency requirements and is 10 cost-competitive.

SECTION 18. Section 2054.124, Government Code, is amended to read as follows:

Sec. 2054.124. POWER MANAGEMENT SOFTWARE. (a) After researching the software available, the <u>comptroller</u> [department] shall by competitive bid select power management software to be used, if technically feasible, by state agencies to reduce the amount of energy required to operate state computer networks and networked personal computers.

institution of hiqher 19 (b) [<del>(c)</del>] An education shall 20 purchase, lease, or otherwise acquire and use power management 21 software only if the comptroller [department], in consultation with Information Technology Council 22 the for Higher Education, determines that the institution of higher education's use of power 23 24 management software would provide cost savings to this state. In making a determination under this subsection, the comptroller 25 26 [department] must perform the analysis described by Section 2054.121(c) in the same manner as the department under that 27

H.B. No. 2499 subsection. The analysis must include an assessment of how the use 1 2 of power management software affects the security of electronic 3 data, including data protected from public disclosure by state or 4 federal law. Section 2054.376(b), Government 5 SECTION 19. Code, is amended to read as follows: 6 7 (b) This subchapter does not apply to: 8 (1)the Department of Public Safety's use for criminal 9 justice or homeland security purposes of a federal database or network; 10 (2) a Texas equivalent of a database or network 11 12 described by Subdivision (1) that is managed by the Department of Public Safety; 13 14(3) the uniform statewide accounting system, as that 15 term is used in Subchapter C, Chapter 2101; 16 (4) the state treasury cash and treasury management system; [<del>or</del>] 17 18 (5) a database or network managed by the comptroller 19 to: 20 (A) collect and process multiple types of taxes 21 imposed by the state; or financial, 22 (B) manage or administer fiscal, 23 revenue, and expenditure activities of the state under Chapter 403 24 and Chapter 404; 25 (6) a database or network managed by the Department of 26 Agriculture; 27 (7) a database or network managed by the General Land

#### 1 Office; or

2 (8) a database or network managed by a state agency in 3 the judicial branch of state government.

4 SECTION 20. Subchapter L, Chapter 2054, Government Code, is 5 amended by adding Section 2054.392 to read as follows:

6 Sec. 2054.392. STATEWIDE TECHNOLOGY ACCOUNT. The 7 comptroller shall establish in the state treasury the statewide 8 technology account. The account is a revolving fund account for the 9 administration of this subchapter. The account is the depository 10 for all money received from entities served under this subchapter. Money in the account may be used only for the operation and 11 12 management of a statewide technology center or for any other purpose specified by the legislature. 13

SECTION 21. Chapter 2054, Government Code, is amended by adding Subchapters N and O to read as follows:

SUBCHAPTER N. MAJOR OUTSOURCED CONTRACTS 16 17 Sec. 2054.501. MAJOR OUTSOURCED CONTRACT DEFINED; RULE. 18 The board by rule shall define what constitutes a major outsourced 19 contract with regard to contracts the department executes with 20 entities other than this state or a political subdivision of this state. The definition must include as a major outsourced contract: 21 (1) outsourced contracts entered 22 into under 23 Subchapter I and Subchapter L of this chapter or Chapter 2170; and 24 (2) contracts that exceed a monetary threshold, other 25 than those described by Subdivision (1). Sec. 2054.502. BOARD APPROVAL AND OVERSIGHT OF MAJOR 26

27 <u>OUTSOURCED CONTRACTS.</u> (a) The department must receive approval

1	from the board before:
2	(1) entering into a major outsourced contract; or
3	(2) amending any major outsourced contract, if the
4	amendment has significant statewide impact.
5	(b) The board shall establish one or more subcommittees to
6	monitor the department's major outsourced contracts.
7	Sec. 2054.503. MANAGEMENT PLANS FOR MAJOR OUTSOURCED
8	CONTRACTS. (a) The department shall specify procedures for
9	administering, monitoring, and overseeing each major outsourced
10	contract by creating a management plan for each contract. In each
11	management plan, the department shall specify the department's
12	approach to managing and mitigating the risks inherent in each
13	contract.
14	(b) Department staff who perform contract administration
15	and program duties shall jointly develop the management plans with
16	input from executive management and the board. Each management plan
17	must be approved by the executive director.
18	(c) Each management plan must establish clear lines of
19	accountability and coordination of contract activities. The plan
20	must provide details about implementing the program that is the
21	subject of the contract as well as procedures for monitoring
22	contractor performance, identifying and mitigating risks related
23	to the contract, and involving and communicating with customers who
24	will be served by any programs implemented through the contract. As
25	appropriate, the plan must define an approach for transitioning
26	from one major outsourced contract to another major outsourced
27	contract.

H.B. No. 2499 1 (d) The department shall revise each management plan: 2 (1) as necessary to keep current during the 3 contracting process; and 4 (2) when the department renews, amends, or resolicits 5 a major outsourced contract to ensure the plan remains updated and incorporates any changes resulting from a new contract. 6 7 Sec. 2054.504. CUSTOMER INVOLVEMENT IN MAJOR OUTSOURCED 8 CONTRACTS. The department shall establish formal procedures to 9 ensure customer involvement in decision making regarding each of the department's major outsourced contracts, including initial 10 analysis, solicitation development, and contract award and 11 12 implementation, that affect those customers. 13 SUBCHAPTER O. ADDITIONAL PROVISIONS ON CONTRACTING Sec. 2054.531. DEFINITION. In this subchapter, "contract 14 management guide" means the guide developed under this subchapter. 15 Sec. 2054.532. RULES. In addition to the rules adopted 16 17 under Subchapter N for major outsourced contracts, the board by 18 rule shall establish approval requirements for all other contracts, 19 including a monetary threshold above which board approval is 20 required before the contract may be executed. 21 Sec. 2054.533. CONFLICT OF INTEREST IN CONTRACTING. <u>(a)</u> A 22 department employee may not: 23 (1)have an interest in, or in any manner be connected 24 with, a contract or bid for a purchase of goods or services by the 25 department; or 26 (2) in any manner, including by rebate or gift, directly or indirectly accept or receive from a person to whom a 27

contract may be awarded anything of value or a promise, obligation,
or contract for future reward or compensation.
(b) A department employee who violates Subsection (a)(2) is
subject to dismissal.
(c) The board shall adopt rules to implement this section.
(d) The department shall train staff in the requirements of
this section and Section 572.054 and incorporate the requirements
into the contract management guide and the department's internal
policies, including employee manuals.
Sec. 2054.534. CONTRACT MANAGEMENT TRAINING POLICY. (a)
The department shall develop a policy for training department staff
in contract management.
(b) The policy must establish contract management training
requirements for all staff involved in contract management,
including contract managers, program staff, and executive
management.
(c) The policy must specify the department's overall
approach to procuring and managing contracts, as well as
contract-specific procedures developed in the contract management
guide and under Subchapter N.
Sec. 2054.535. CONTRACT MANAGEMENT GUIDE; RULES. (a) The
department shall develop and periodically update a contract
management guide to provide an overall, consistent approach on
we are sent and more around of mains are arread contracted under
procurement and management of major outsourced contracts under
Subchapter N and other contracts. In updating the guide, the

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H.B. No. 2499 1 (b) The department shall coordinate with the department's internal\_auditor, subject to Section 2054.038(d), as needed for 2 3 assistance and guidance in developing procedures in the contract 4 management guide for monitoring contracts and individual contractors. 5 6 (c) The board may adopt rules necessary to develop or update 7 the contract management guide. 8 (d) The contract management guide must provide information 9 regarding the department's: 10 (1) general approach to business case analysis, 11 procurement planning, contract solicitation, contract execution, 12 and contract monitoring and oversight; 13 (2) ethics standards and policies, including those 14 required by Section 2054.533; and (3) approach to changing a program's internal 15 16 structure or model for delivering services to customers. 17 (e) The contract management guide must: (1) establish clear lines of accountability, staff 18 roles and responsibilities, and decision-making authority for 19 20 program staff, contract management staff, executive management, 21 customers, and the board; 22 (2) include the procedures established under Section 23 2054.504 regarding customer involvement; and 24 (3) establish the department's process for evaluating 25 and managing risk during each stage of contract procurement, implementation, and management. 26 27 (f) The contract management guide must describe the

1	expectations and standards for obtaining and using customer input
2	during all contract management phases.
3	SECTION 22. Section 2155.003, Government Code, is amended
4	by amending Subsection (e) and adding Subsections (f) and (g) to
5	read as follows:
6	(e) The comptroller must report to the Texas Ethics
7	Commission a campaign contribution from a vendor that bids on or
8	receives a contract under the comptroller's purchasing authority <u>,</u>
9	including authority under this subtitle.
10	(f) In this section, "campaign contribution" and
11	"specific-purpose committee" have the meanings assigned by Section
12	251.001, Election Code.
13	(g) For purposes of Subsection (e), a campaign contribution
14	to a specific-purpose committee for the purpose of supporting a
15	candidate for comptroller, opposing the candidate's opponent, or
16	assisting the comptroller is considered to be a campaign
17	contribution to the comptroller.
18	SECTION 23. Sections 2155.502(a), (b), and (c), Government
19	Code, are amended to read as follows:
20	(a) The <u>comptroller</u> [ <del>commission</del> ] shall develop a schedule
21	of multiple award contracts that have been previously awarded using
22	a competitive process by:
23	(1) the federal government, including the federal
24	General Services Administration; or
25	(2) any other governmental entity in any state.
26	(b) In developing a schedule under Subsection (a) [ <del>or (e)</del> ],
27	the <u>comptroller</u> [ <del>commission or department, as appropriate,</del> ] shall

H.B. No. 2499 modify any contractual terms, with the agreement of the parties to 1 2 the contract, as necessary to comply with any federal or state requirements, including rules adopted under this subchapter. 3 The comptroller [commission] may not list a multiple 4 (c) 5 award contract on a schedule developed under Subsection (a) if the 6 goods or services provided by that contract: 7 (1)are available from only one vendor; or 8 (2) are telecommunications services, facilities, or 9 equipment[+ or 10 [(3) are commodity items as defined by Section  $\frac{2157.068(a)}{1}$ 11 12 SECTION 24. Section 2155.503, Government Code, is amended to read as follows: 13 14 Sec. 2155.503. RULES. (a) The comptroller [and the department] shall adopt rules to implement this subchapter. 15 The 16 rules must: (1)17 establish standard terms for contracts listed on a schedule; and 18 (2) maintain consistency with existing purchasing 19 20 standards. 21 (b) The comptroller [and the department] shall consult with the attorney general in developing rules under this section. 22 23 SECTION 25. Subchapter A, Chapter 2157, Government Code, is amended by adding Section 2157.0013 to read as follows: 24 25 Sec. 2157.0013. SUNSET PROVISION. (a) The transfer of powers and duties to the comptroller under Section 2157.068 and 26 under House Bill 2499, Acts of the 82nd Legislature, Regular 27

Session, 2011, is subject to Chapter 325 (Texas Sunset Act). 1 2 (b) The Sunset Advisory Commission shall evaluate the transfer of powers and duties to the comptroller under Section 3 2157.068 and under House Bill 2499, Acts of the 82nd Legislature, 4 Regular Session, 2011, and present to the 84th Legislature a report 5 on its evaluation and recommendations in relation to the transfer. 6 7 The comptroller shall perform all duties in relation to the 8 evaluation that a state agency subject to review under Chapter 325 9 would perform in relation to a review.

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(c) This section expires September 1, 2015.

SECTION 26. Section 2157.004, Government Code, is amended to read as follows:

Sec. 2157.004. TRANSFERS AND LOANS. A state agency that acquires a telecommunications device, system, or service or an automated information system by interagency transfer, contract, or loan, or by public loan, shall comply with the requirements <u>that</u> <u>apply to that acquisition under</u> [<del>of</del>] Chapter 2054 <u>and this chapter</u>.

18 SECTION 27. Section 2157.068, Government Code, is amended 19 to read as follows:

20 Sec. 2157.068. PURCHASE OF INFORMATION TECHNOLOGY 21 COMMODITY ITEMS. (a) In this section, "commodity items" means 22 commercial software, hardware, or technology services, other than 23 telecommunications services, that are generally available to 24 businesses or the public and for which the comptroller [department] 25 determines that a reasonable demand exists in two or more state 26 agencies. The term includes seat management, through which a state agency transfers its personal computer equipment and service 27

1 responsibilities to a private vendor to manage the personal 2 computing needs for each desktop in the state agency, including all 3 necessary hardware, software, and support services.

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4 (b) The comptroller [department] shall negotiate with vendors to attempt to obtain a favorable price for all of state 5 government on licenses for commodity items, based on the aggregate 6 volume of purchases expected to be made by the state. The terms and 7 conditions of a license agreement between a vendor and the 8 comptroller [department] under this section may not be less 9 favorable to the state than the terms of similar license agreements 10 between the vendor and retail distributors. 11

12 (c) In contracting for commodity items under this section, 13 the <u>comptroller</u> [department] shall make good faith efforts to 14 provide contracting opportunities for, and to increase contract 15 awards to, historically underutilized businesses and persons with 16 disabilities' products and services available under Chapter 122, 17 Human Resources Code.

The comptroller [department] may charge a reasonable (d) 18 administrative fee to a state agency, political subdivision of this 19 state, or governmental entity of another state that purchases 20 commodity items through the comptroller [department] in an amount 21 sufficient to recover costs associated with 22 that is the administration of this section. The comptroller shall develop a 23 24 clear procedure for calculating the fee under this subsection, including procedures for review and approval of the fee. 25

26 (e) The <u>comptroller</u> [department] shall compile and maintain 27 a list of commodity items available for purchase through the

1 <u>comptroller</u> [department] that have a lower price than the prices
2 for commodity items otherwise available to state agencies under
3 this chapter. The <u>comptroller</u> [department] shall make the list
4 available on the <u>comptroller's website</u> [world wide web or on a
5 <u>suitable successor to the world wide web if the technological</u>
6 <u>developments involving the Internet make it advisable to do so</u>].

7 (f) The <u>comptroller</u> [department] may adopt rules regulating 8 a purchase by a state agency of a commodity item under this section, 9 including a requirement that, notwithstanding other provisions of 10 this chapter, the agency must make the purchase in accordance with a 11 contract developed by the <u>comptroller</u> [department] unless the 12 agency obtains:

13

an exemption from the <u>comptroller</u> [department]; or

14 (2) express prior approval from the Legislative Budget15 Board for the expenditure necessary for the purchase.

16 (q) The Legislative Budget Board's approval of a biennial 17 operating plan under Section 2054.102 is not an express prior approval for purposes of Subsection (f)(2). A state agency must 18 19 request an exemption from the comptroller [department] under 20 Subsection (f)(1)before seeking prior approval from the 21 Legislative Budget Board under Subsection (f)(2).

(h) The <u>comptroller</u> [department] shall, in cooperation with state agencies, establish guidelines for the classification of commodity items under this section. The <u>comptroller</u> [department] may determine when a statewide vendor solicitation for a commodity item will reduce purchase prices for a state agency.

27

(i)

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Unless the agency has express statutory authority to

H.B. No. 2499 employ a best value purchasing method other than a purchasing 1 method designated by the comptroller [commission] under Section 2 2157.006(a)(2), a state agency shall use a purchasing method 3 4 provided by Section 2157.006(a) when purchasing a commodity item 5 if: 6 (1) the agency has obtained an exemption from the 7 comptroller [department] or approval from the Legislative Budget 8 Board under Subsection (f); or (2) the agency is otherwise exempt from this section. 9 SECTION 28. Subchapter B, Chapter 2157, Government Code, is 10 amended by adding Section 2157.0685 to read as follows: 11 Sec. 2157.0685. REPORTING OF ADMINISTRATIVE FEES 12 FOR 13 COMMODITY\_ITEMS. (a) The comptroller shall report to the 14 Legislative Budget Board any administrative fee the comptroller 15 sets under Section 2157.068 for each fiscal year. The report must include the underlying analysis and methodology used to determine 16 17 the fee amounts. 18 (b) The comptroller shall post on the comptroller's website 19 information about the fee, including a description of how the fee is 20 determined. The comptroller must update this information when a contract amendment or other action results in a major change to the 21 costs incurred or the price paid by the comptroller or a customer of 22 the comptroller. 23 24 SECTION 29. Subchapter B, Chapter 2157, Government Code, is

25 amended by adding Section 2157.069 to read as follows:

26 Sec. 2157.069. CLEARING FUND ACCOUNT. The comptroller 27 shall establish in the state treasury the clearing fund account.

1 <u>The account is a revolving fund account for the administration of</u> 2 <u>Section 2157.068. The account is the depository for all money</u> 3 <u>received from entities served under that section. Money in the</u> 4 <u>account may be used only to administer that section or for any other</u> 5 <u>purpose specified by the legislature.</u>

6 SECTION 30. Section 2157.121, Government Code, is amended 7 to read as follows:

8 Sec. 2157.121. ACQUISITION THROUGH COMPETITIVE SEALED 9 PROPOSALS. (a) The comptroller [commission] or other state agency 10 may acquire a telecommunications device, system, or service or an automated information system by using competitive sealed proposals 11 12 if the comptroller [commission] determines that competitive sealed 13 bidding and informal competitive bidding are not practical or are 14 disadvantageous to the state.

(b) A state agency, other than the department <u>under</u> <u>Subsection (c)</u>, shall send its proposal specifications and criteria to the <u>comptroller</u> [commission] for approval or request the <u>comptroller</u> [commission] to develop the proposal specifications and criteria.

(c) The department may acquire a telecommunications device, system, or service [or an automated information system] by using competitive sealed proposals without regard to whether the comptroller [commission] makes the determination required under Subsection (a) for other state agencies. <u>This subsection applies</u> only to an acquisition under Subchapter H, Chapter 2054, or under Chapter 2170.

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SECTION 31. Section 2157.181(a), Government Code, is

1 amended to read as follows:

2 (a) The <u>comptroller</u> [commission, with the concurrence of 3 the department,] may negotiate with vendors preapproved terms and 4 conditions to be included in contracts relating to the purchase or 5 lease of [a-telecommunication device, system, or service or] an 6 automated information system awarded to a vendor by a state agency.

7 SECTION 32. Section 2157.182, Government Code, is amended 8 to read as follows:

Sec. 2157.182. VALIDITY OF PREAPPROVED 9 TERMS AND CONDITIONS; RENEGOTIATION. (a) Preapproved terms and conditions 10 to which a vendor  $[\frac{1}{2}$  the commission, and the comptroller 11 [department] agree are valid for two years after the date of the 12 agreement and must provide that the terms and conditions are to be 13 renegotiated before the end of the two years. 14

15 (b) The <u>comptroller</u> [commission and the department jointly] 16 shall establish procedures to ensure that terms and conditions are 17 renegotiated before they expire in a contract between the vendor 18 and a state agency.

SECTION 33. Section 2157.184, Government Code, is amended to read as follows:

Sec. 2157.184. NOTIFICATION OF STATE AGENCIES AND VENDORS. The <u>comptroller</u> [<del>commission and the department jointly</del>] shall establish procedures to notify state agencies and potential vendors of the provisions of this subchapter regarding preapproved terms and conditions.

26 SECTION 34. Sections 2054.024(c), 2059.060, 2155.501(1), 27 2155.502(e), 2157.0611, and 2157.181(b), Government Code, are

1 repealed.

2 SECTION 35. (a) Not later than September 1, 2011, the 3 governor shall appoint the initial members of the governing board 4 of the Department of Information Resources under Section 2054.021, 5 Government Code, as amended by this Act. The governor shall 6 appoint:

7

(1) two members whose terms expire February 1, 2013;

8 (2) two members whose terms expire February 1, 2015;9 and

10 (3) three members whose terms expire February 1, 2017.
11 (b) The terms of the current members of the board expire
12 September 1, 2011.

13 SECTION 36. (a) Not later than September 1, 2011, the 14 first group of ex officio members shall begin serving or be 15 appointed under Section 2054.021(c), Government Code, as amended by 16 this Act.

(b) The governor shall appoint to the first group an ex officio member from a state agency with fewer than 100 employees under Section 2054.021(c), Government Code, as amended by this Act. When that member is appointed, the term of the executive director of the Texas Department of Transportation expires.

(c) The commissioner of insurance and the executive commissioner of the Health and Human Services Commission shall continue to serve in the first group under Section 2054.021(c), Government Code, as amended by this Act, until February 1, 2013.

26 SECTION 37. (a) In this section, "department" means the 27 Department of Information Resources.

1 (b) On the effective date of this Act, the powers and duties 2 of the department under Section 2157.068, Government Code, or other 3 law relating to information and communications technology 4 cooperative contracts are transferred to the comptroller.

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5 (c) The department shall work in cooperation with and at the 6 direction of the comptroller to facilitate the transfer described 7 by this section.

8 (d) A rule, form, policy, procedure, or decision of the 9 department that is related to a power or duty transferred under 10 Subsection (b) of this section continues in effect as a rule, form, 11 policy, procedure, or decision of the comptroller until superseded 12 by an act of the comptroller.

A court case, administrative proceeding, contract 13 (e) negotiation, or other proceeding involving the department that is 14related to a power or duty transferred under Subsection (b) of this 15 16 section is transferred without change in status to the comptroller, and the comptroller assumes, without a change in status, the 17 position of the department in a negotiation or proceeding relating 18 to a power or duty transferred under Subsection (b) of this section 19 to which the department is a party. 20

(f) All department employees who primarily perform duties related to a power or duty transferred under Subsection (b) of this section, including employees who provide administrative support for those powers or duties, are transferred to the office of the comptroller. A management employee of the department who is transferred to the office of the comptroller under this section does not automatically continue to hold the person's management

position. To hold the management position on other than an interim
 basis, the person must apply for the position with the comptroller.

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3 (g) All personal property, including records, in the 4 custody of the department related to a power or duty transferred 5 under Subsection (b) of this section is transferred to and becomes 6 the property of the comptroller.

7 (h) All contracts, memoranda of understanding, leases, and 8 rights of the department related to a power or duty transferred 9 under Subsection (b) of this section are transferred to the 10 comptroller.

(i) All money appropriated by the legislature to the department related to a power or duty transferred under Subsection (b) of this section, including money for providing administrative support, is transferred to the comptroller.

15 SECTION 38. A contract transferred under Section 37 of this 16 Act may not be canceled by the comptroller except as provided by the 17 terms of the contract.

18 SECTION 39. (a) The comptroller shall submit, on the dates 19 prescribed by Subsection (c) of this section, a report regarding 20 the transfer described by Section 37 of this Act to the following:

21

the Legislative Budget Board;

22

(2) the speaker of the house of representatives;

23 (3) the lieutenant governor; and

(4) the chairs of the house and senate committees withprimary oversight over the comptroller's purchasing functions.

(b) The report must analyze the efficiency and
 implementation of the transfer described by Section 37 of this Act.

H.B. No. 2499 1 (c) Each report described by this section is due not later 2 than:

3

(1) March 1, 2012;

4 (2) September 1, 2012;

5 (3) September 1, 2013; and

6 (4) September 1, 2014.

7 SECTION 40. Sections 2054.502 and 2054.533, Government Code, as added by this Act, apply only to a contract for which a 8 solicitation of bids or proposals or similar expressions of 9 10 interest is published on or after September 1, 2011. A contract for which a solicitation of bids or proposals or similar expressions of 11 interest is published before September 1, 2011, is governed by the 12 law in effect on the date the state agency first publishes the 13 solicitation of bids or proposals or similar expressions of 14 interest, and the former law is continued in effect for that 15 16 purpose.

SECTION 41. Section 2155.003, Government Code, as amended by this Act, applies only to a campaign contribution made on or after the effective date of this Act. A campaign contribution made before the effective date of this Act is governed by the law in effect when the contribution was made, and the former law is continued in effect for that purpose.

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SECTION 42. This Act takes effect September 1, 2011.

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SECTION 1. Section 572.054, Government Code, is amended by adding Subsection (g-1) to read as follows: (g-1) For purposes of this section, the Department of Information Resources is a regulatory agency.

SECTION 2. Section 2054.005, Government Code, is amended to read as follows:

Sec. 2054.005. SUNSET PROVISION. The Department of Information Resources is subject to Chapter 325 (Texas Sunset Act). Unless continued in existence as provided by that chapter, the department is abolished and this chapter expires September 1, 2017 [2011].

SECTION 3. Sections 2054.021(a), (c), (g), and (h), Government Code, are amended to read as follows:

(a) The department is governed by a board composed of seven voting members appointed by the governor with the advice and consent of the senate. One member must be employed by an institution of higher education as defined by Section 61.003, Education Code. Each member must have expertise in at least one of the following areas:

(1) business or financial management;

(2) information technology;

. .

(3) telecommunications; or

(4) any other area necessary for policymaking and oversight of the department.

(c) <u>Three</u> [<del>Two</del>] groups each composed of three ex officio members serve on the board on a rotating basis. The ex officio members serve as nonvoting members of the board. [<del>Only one group serves at a time.</del>] The first group is composed of the commissioner of insurance, the executive SECTION 1. Same as House version.

SECTION 2. Same as House version.

SECTION 3. Same as House version.

Same as House version.

Same as House version.

Same as House version.

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commissioner of the Health and Human Services Commission, and the executive director of a small state agency [the Texas Department of Transportation]. [Members of the first group serve for two-year terms that begin February 1-of every other odd-numbered year and that expire on February 1 of the next odd-numbered year.] The second group is composed of the executive director of the Texas Department of Transportation, the commissioner of education, and the executive director of a small state agency. The third group is composed of the executive director of the Texas Department of Criminal Justice, [and] the executive director of the Parks and Wildlife Department, and the executive director of a small state agency. Members of a [the second] group serve on the board for two-year terms that begin February 1 of [the] odd-numbered years [in which the terms of members of the first group expire] and [that] expire on February 1 of the next odd-numbered year. Only one group serves at a time. The governor shall appoint the small state agency representative for each group. In this subsection, "small state agency" means a state agency with fewer than 100 employees.

(g) The training program must provide information to the person regarding:

(1) this chapter and the board [the enabling legislation that ereated the department and its policymaking body] to which the person is appointed to serve;

(2) the programs operated by the department;

(3) the role and functions of the department;

(4) the rules of the department, with an emphasis on the rules that relate to disciplinary and investigatory authority;

(5) the current budget for the department;

(6) the results of the most recent formal audit of the department;

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(7) the requirements of the:

- (A) open meetings law, Chapter 551;
- (B) open records law, Chapter 552; and
- (C) administrative procedure law, Chapter 2001;
- (8) the requirements of the conflict of interest laws and other laws relating to public officials; [and]

(9) any applicable ethics policies adopted by the department or the Texas Ethics Commission<u>; and</u>

#### (10) contract management training.

(h) A person appointed to the board <u>under Subsection (a)</u> is entitled to reimbursement for travel expenses incurred in attending the training program, as provided by the General Appropriations Act and as if the person were a member of the board.

SECTION 4. Section 2054.022(c), Government Code, is amended to read as follows:

(c) An employee of the department, other than the executive director,  $[\div$ 

[(1) may not participate in the department's bidding process, including the proposal development related to a contract and the negotiation of a contract, if:

[(A) the employee receives more than five percent of the employee's income from any likely bidder on the contract; or [(B) the employee's spouse is employed by any likely bidder on the contract; and

[<del>(2)</del>] may not:

(1) [(A)] be a person required to register as a lobbyist under Chapter 305 because of the person's activities for compensation on behalf of a business entity that has, or on behalf of a trade association of business entities that have, a substantial interest in the information resources technologies SECTION 4. Same as House version.

Same as House version.

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# HOUSE VERSION SENATE VERSION (IE) CONFERENCE industry; or (2) [(B)] be employed by a state agency as a consultant on information resources technologies. SECTION 5. Section 2054.0285(b), Government Code, is SECTION 5. Same as House version. Same as House version. amended to read as follows: (b) The executive director has authority for certain [all] aspects of information technology for state agencies, including: (1) the use of technology to support state goals; (2) functional support to state agencies; (3) [technology purchases; [(4)] deployment of new technology; (4) [(5)] delivery of technology services; and (5) [(6)] provision of leadership on technology issues. SECTION 6. Subchapter B, Chapter 2054, Government SECTION 6. Same as House version. Same as House version. Code, is amended by adding Section 2054.0331 to read as follows: Sec. 2054.0331. CUSTOMER ADVISORY COMMITTEE. (a) The board shall appoint a customer advisory committee under Section 2054.033. (b) The advisory committee is composed of customers who receive services from each of the department's key programs and of members of the public, including at least: (1) one member representing a state agency with fewer than 100 employees; (2) one member appointed by the Information Technology Council for Higher Education; and (3) one public member. (c) The advisory committee shall report to and advise the

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board on the status of the department's delivery of critical statewide services.

SECTION 7. Subchapter B, Chapter 2054, Government	SECTION 7. Same as House version.	Same as House version.
Code, is amended by adding Sections 2054.0345 and		
2054.0346 to read as follows:		
Sec. 2054.0345. DETERMINATION OF		
ADMINISTRATIVE FEES. (a) The department shall adopt a		
process to determine the amount of the administrative fee the		
department charges to administer any of its programs,		
including fees charged for programs under Sections 2054.380		
and 2170.057.		
(b) The process must require that the amount of a fee directly		
relate to the amount necessary for the department to recover		
the cost of its operations, as determined by the department's		
annual budget process.		
(c) The department shall develop clear procedures directing		
staff for each department program and the department's		
financial staff to work together to determine the amount of		
administrative fees. The procedures must require review and		
approval of all administrative fees by the board, the executive		
director, and the department's chief financial officer.		
Sec. 2054.0346. REPORTING OF ADMINISTRATIVE		
FEES. (a) The department shall report to the Legislative		
Budget Board all administrative fees that the department sets		
under Section 2054.0345 each fiscal year. The report must		
include:		
(1) the underlying analysis and methodology used to		
determine the fee amounts; and		
(2) the cost allocation charged to customers.		
(b) The department shall post on the department's website		
information about each administrative fee the department		

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charges, including a description of how the fee is determined. The department must update this information when a contract amendment or other action results in a major change to the costs incurred or the price paid by the department or a customer of the department.

SECTION 8. Subchapter B, Chapter 2054, Government Code, is amended by adding Section 2054.037 to read as follows:

Sec. 2054.037. NEGOTIATED RULEMAKING; ALTERNATIVE DISPUTE RESOLUTION. (a) The board shall develop and implement a policy to encourage the use of: (1) negotiated rulemaking procedures under Chapter 2008 for the adoption of department rules; and (2) appropriate alternative dispute resolution procedures

<u>under Chapter 2009 to assist in the resolution of internal and</u> <u>external disputes under the department's jurisdiction.</u>

(b) The department's procedures relating to alternative dispute resolution must conform, to the extent possible, to any model guidelines issued by the State Office of Administrative Hearings for the use of alternative dispute resolution by state agencies.

(c) The department shall:

(1) coordinate the implementation of the policy adopted under Subsection (a):

(2) provide training as needed to implement the procedures for negotiated rulemaking or alternative dispute resolution; and

(3) collect data concerning the effectiveness of those procedures.

SECTION 8. Same as House version.

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SECTION 9. Subchapter B, Chapter 2054, Government Code, is amended by adding Sections 2054.038, 2054.039, and 2054.040 to read as follows:

<u>Sec. 2054.038.</u> INTERNAL AUDITOR; POWERS AND DUTIES. (a) The board shall:

(1) appoint an internal auditor who reports directly to the board and serves at the will of the board; and

(2) provide staff and other resources to the internal auditor as appropriate.

(b) The internal auditor shall prepare an annual audit plan using risk assessment techniques to rank high-risk functions in the department. The internal auditor shall submit the annual audit plan to the board for consideration and approval. The board may change the plan as necessary or advisable.

(c) The internal auditor may bring before the board an issue outside of the annual audit plan that requires the immediate attention of the board.

(d) The internal auditor may not be assigned any operational or management responsibilities that impair the ability of the internal auditor to make an independent examination of the department's operations. The internal auditor may provide guidance or other advice before an operational or management decision is made but may not make the decision, approve the decision, or otherwise violate this subsection.

(e) The department shall give the internal auditor unrestricted access to the activities and records of the department unless restricted by other law.

Sec. 2054.039. OPEN MEETINGS EXCEPTION FOR INTERNAL AUDITOR. A meeting between the board and the department's internal auditor to discuss issues related to fraud, waste, or abuse is not required to be an open meeting under Chapter 551.

Sec. 2054.040. AUDIT SUBCOMMITTEE. (a) The board

SECTION 9. Same as House version.

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shall maintain an audit subcommittee of the board. The subcommittee shall oversee the department's internal auditor and any other audit issues that the board considers appropriate.

(b) The subcommittee shall evaluate whether the internal auditor has sufficient resources to perform the auditor's duties and ensure that sufficient resources are available.

SECTION 10. Subchapter B, Chapter 2054, Government Code, is amended by adding Section 2054.041 to read as follows:

Sec. 2054.041. ADDITIONAL BOARD OVERSIGHT. (a) The board shall adopt a policy describing the board's role in setting a strategic direction for the department. The policy must address the board's role in developing new initiatives for and service offerings by the department, including requiring the board to evaluate and approve new initiatives for, or categories of, services offered by the department under the department's various programs.

(b) The board shall regularly evaluate the extent to which the department fulfills the department's information resources technology mission by providing cost-effective services and meeting customer needs.

(c) The board shall regularly evaluate department operations, including an evaluation of analytical data and information regarding trends in department revenue and expenses, as well as performance information.

SECTION 11. Subchapter C, Chapter 2054, Government Code, is amended by adding Section 2054.0525 to read as follows:

SECTION 11. Same as House version.

SECTION 10. Same as House version.

Same as House version.

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Sec. 2054.0525. ASSISTANCE TO STATE AGENCIES. The department on request shall advise and provide technical assistance to a state agency to determine the agency's information resources technology needs and to solve the agency's information resources technology problems.

# SECTION 12. Section 2054.0565(a), Government Code, is amended to read as follows:

(a) The <u>comptroller</u> [department] may include terms in a procurement contract entered into by the <u>comptroller</u> [department], including a contract entered into under Section 2157.068, that allow the contract to be used by another state agency, a political subdivision of this state, a governmental entity of another state, or an assistance organization as defined by Section 2175.001.

SECTION 13. Section 2054.057, Government Code, is amended to read as follows:

Sec. 2054.057. TRAINING IN CONTRACT NEGOTIATION. (a) The [department, with the cooperation of the] comptroller and other appropriate state agencies[ $_7$ ] shall develop and implement a program to train state agency personnel in effectively negotiating contracts for the purchase of information resources technologies.

(b) The <u>comptroller</u> [department] shall make the training available to state agency personnel who are directly or indirectly involved in contract negotiations, such as senior or operational management, purchasers, users of the purchased technologies, and personnel with relevant technical, legal, or financial knowledge.

(c) The <u>comptroller</u> [department] shall include in the training:

SECTION 12. Same as House version.

SECTION 13. Same as House version.

Same as House version.

Same as House version.

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(1) information on developing a structured purchasing method that meets an agency's needs;

(2) information drawn from the state's previous procurement experience about what is or is not advantageous for the state;

(3) the perspective of state agencies with oversight responsibilities related to the state's procurement of information resources technologies; and

(4) other information that the <u>comptroller</u> [department] considers to be useful.

(d) The <u>comptroller</u> [department] may use its own staff or contract with private entities or other state agencies to conduct the training.

SECTION 14. Subchapter C, Chapter 2054, Government Code, is amended by adding Section 2054.061 to read as follows:

Sec. 2054.061. USE OF CONSULTANTS AND OUTSIDE STAFF. (a) The department shall develop clear criteria for the appropriate use of consultants and outside staff by the department to temporarily augment the department's existing staff.

(b) The department shall annually analyze:

(1) the department's staffing needs;

(2) the need for and cost-effectiveness of contracting for consultants and outside staff;

(3) whether the department could use department staff to accomplish tasks proposed for the consultants and outside staff; and

(4) whether and what type of training or additional resources are necessary for the department to use the department's own staff to accomplish tasks proposed for the consultants or outside staff. SECTION 14. Same as House version.

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(c) In conjunction with the budget process, the department shall provide the analysis to the board for approval. The department may not hire or train any consultants or outside staff unless it has been approved during this budget process.

SECTION 15. Subchapter C, Chapter 2054, Government Code, is amended by adding Section 2054.062 to read as follows:

Sec. 2054.062. INFORMATION RESOURCES TECHNOLOGIES CONSOLIDATION. (a) The department shall develop a consistent and clear method of measuring the costs and progress of an information resources technology consolidation initiative, including a consolidation under Subchapter L.

(b) The department shall work with any entity involved in an information resources technology consolidation to develop an agreed on methodology for collecting and validating data to determine a baseline assessment of costs. The department shall use the data both in the department's initial cost projections and in any later cost comparison. The department shall coordinate with the internal auditor for guidance, subject to Section 2054.038(d), on developing a methodology that provides an objective assessment of costs and project status.
(c) Using the methodology agreed on under Subsection (b),

(c) Using the methodology agreed on under Subsection (b), the department shall evaluate actual costs and cost savings related to the consolidation. The department shall also evaluate the progress of the department's information resources consolidation projects compared to the initially projected timelines for implementation. The evaluation results must break out the information on both statewide and individual entity levels.

(d) The department shall annually report the evaluation

SECTION 15. Same as House version.

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results to:

the board;

the Legislative Budget Board; and
customers involved in the consolidation.
The department shall post on the department's website the report required by this section.

SECTION 16. Sections 2054.1015(b), (c), (d), and (e), Government Code, are amended to read as follows:

(b) The <u>comptroller</u> [department] may require a state agency to provide [to the department] a planned procurement schedule for commodity items if the <u>comptroller</u> [department] determines that the information in the schedule can be used to provide a benefit to the state. If required by the <u>comptroller</u> [department], a state agency must provide a planned procurement schedule for commodity items to the <u>comptroller</u> and the department before the agency's operating plan may be approved under Section 2054.102.

(c) The <u>comptroller</u> [department] shall use information contained in the schedules to plan future vendor solicitations of commodity items or for any other activity that provides a benefit to the state.

(d) A state agency shall notify the <u>comptroller</u> [department], the Legislative Budget Board, and the state auditor's office if the agency makes a substantive change to a planned procurement schedule for commodity items.

(e) The <u>comptroller</u> [department] shall specify hardware configurations for state commodity items in its instructions for the preparation of planned procurement schedules.

SECTION 16. Same as House version.

Same as House version.

No equivalent provision.

SECTION \_\_\_\_. Section 2054.113, Government Code, is Same

Same as House version.

CONFERENCE

HOUSE VERSION	SENATE VERSION (IE)	CONFERENCE
	amended by adding Subsection (a-1) to exempt the judiciary from requirements to use TexasOnline (Texas.gov) for electronic filing of court documents, as follows: (a-1) This section does not apply to a state agency in the judicial branch of state government that implements electronic filing and service of documents under rules adopted or approved by the supreme court. [FA1(3) by Nichols]	
SECTION 17. Section 2054.122, Government Code, is amended to read as follows: Sec. 2054.122. COORDINATED TECHNOLOGY TRAINING. A state agency each calendar quarter shall coordinate agency training for the use of information resources technologies with training offered or coordinated by the department <u>or comptroller</u> . The agency shall use training offered or coordinated by the department <u>or comptroller</u> if it meets agency requirements and is cost-competitive.	SECTION 17. Same as House version.	Same as House version.
<ul> <li>SECTION 18. Section 2054.124, Government Code, is amended to read as follows:</li> <li>Sec. 2054.124. POWER MANAGEMENT SOFTWARE. (a) After researching the software available, the <u>comptroller</u> [department] shall by competitive bid select power management software to be used, if technically feasible, by state agencies to reduce the amount of energy required to operate state computer networks and networked personal computers.</li> <li>(b) [(a)] An institution of higher education shall purchase</li> </ul>	SECTION 18. Same as House version.	Same as House version.

(b)  $\overline{[(\bullet)]}$  An institution of higher education shall purchase, lease, or otherwise acquire and use power management software only if the <u>comptroller</u> [department], in consultation with the Information Technology Council for Higher

#### HOUSE VERSION

Education, determines that the institution of higher education's use of power management software would provide cost savings to this state. In making a determination under this subsection, the <u>comptroller</u> [department] must perform the analysis described by Section 2054.121(c) in the same manner as the department under that subsection. The analysis must include an assessment of how the use of power management software affects the security of electronic data, including data protected from public disclosure by state or federal law.

No equivalent provision.

#### SENATE VERSION (IE)

#### CONFERENCE

Same as Senate version.

SECTION 19. Section 2054.376(b), Government Code, is
amended to exempt the Department of Agriculture, General
Land Office, and judiciary from the data center consolidation
program, as follows:

(b) This subchapter does not apply to:

(1) the Department of Public Safety's use for criminal justice or homeland security purposes of a federal database or network;

(2) a Texas equivalent of a database or network described by Subdivision (1) that is managed by the Department of Public Safety;

(3) the uniform statewide accounting system, as that term is used in Subchapter C, Chapter 2101;

(4) the state treasury cash and treasury management system; [or]

(5) a database or network managed by the comptroller to:

(A) collect and process multiple types of taxes imposed by the state; or

(B) manage or administer fiscal, financial, revenue, and expenditure activities of the state under Chapter 403 and Chapter 404;

(6) a database or network managed by the Department of

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#### SENATE VERSION (IE)

#### CONFERENCE

### Agriculture;

(7) a database or network managed by the General Land Office; or
(8) a database or network managed by a state agency in the judicial branch of state government. [FA1(1),(2) by Nichols]

SECTION 20. Same as House version.

Same as House version.

SECTION 19. Subchapter L, Chapter 2054, Government Code, is amended by adding Section 2054.392 to read as follows:

Sec. 2054.392. STATEWIDE TECHNOLOGY ACCOUNT. The comptroller shall establish in the state treasury the statewide technology account. The account is a revolving fund account for the administration of this subchapter. The account is the depository for all money received from entities served under this subchapter. Money in the account may be used only for the operation and management of a statewide technology center or for any other purpose specified by the legislature.

SECTION 20. Chapter 2054, Government Code, is amended		
by adding Subchapters N and O to read as follows:		
SUBCHAPTER N. MAJOR OUTSOURCED CONTRACTS		
Sec. 2054.501. MAJOR OUTSOURCED CONTRACT		
DEFINED; RULE. The board by rule shall define what		
constitutes a major outsourced contract with regard to		
contracts the department executes with entities other than this		
state or a political subdivision of this state. The definition		
must include as a major outsourced contract:		
(1) outsourced contracts entered into under Subchapter I and		
Subchapter L of this chapter or Chapter 2170; and		
(2) contracts that exceed a monetary threshold, other than		

SECTION 21. Same as House version.

#### HOUSE VERSION

#### SENATE VERSION (IE)

CONFERENCE

those described by Subdivision (1). Sec. 2054.502. BOARD APPROVAL AND OVERSIGHT OF MAJOR OUTSOURCED CONTRACTS. (a) The department must receive approval from the board before: (1) entering into a major outsourced contract; or amending any major outsourced contract, if the (2)amendment has significant statewide impact. (b) The board shall establish one or more subcommittees to monitor the department's major outsourced contracts. Sec. 2054.503. MANAGEMENT PLANS FOR MAJOR OUTSOURCED CONTRACTS. (a) The department shall specify procedures for administering, monitoring, and overseeing each major outsourced contract by creating a management plan for each contract. In each management plan, the department shall specify the department's approach to managing and mitigating the risks inherent in each contract. (b) Department staff who perform contract administration and program duties shall jointly develop the management plans with input from executive management and the board. Each management plan must be approved by the executive director. (c) Each management plan must establish clear lines of accountability and coordination of contract activities. The plan must provide details about implementing the program that is the subject of the contract as well as procedures for monitoring contractor performance, identifying and mitigating risks related to the contract, and involving and communicating with customers who will be served by any programs implemented through the contract. As appropriate, the plan must define an approach for transitioning from one major outsourced contract to another major outsourced contract. (d) The department shall revise each management plan: (1) as necessary to keep current during the contracting process; and

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(2) when the department renews, amends, or resolicits a major outsourced contract to ensure the plan remains updated and incorporates any changes resulting from a new contract. Sec. 2054.504. CUSTOMER INVOLVEMENT IN MAJOR OUTSOURCED CONTRACTS. The department shall establish formal procedures to ensure customer involvement in decision making regarding each of the department's major outsourced contracts, including initial analysis, solicitation development, and contract award and implementation. that affect those customers. SUBCHAPTER O. ADDITIONAL PROVISIONS ON CONTRACTING Sec. 2054.531. DEFINITION. In this subchapter, "contract management guide" means the guide developed under this subchapter. Sec. 2054.532. RULES. In addition to the rules adopted under Subchapter N for major outsourced contracts, the board by rule shall establish approval requirements for all other contracts, including a monetary threshold above which board approval is required before the contract may be executed. Sec. 2054.533. CONFLICT OF INTEREST IN CONTRACTING. (a) A department employee may not: (1) have an interest in, or in any manner be connected with, a contract or bid for a purchase of goods or services by the department: or (2) in any manner, including by rebate or gift, directly or indirectly accept or receive from a person to whom a contract may be awarded anything of value or a promise, obligation, or contract for future reward or compensation. (b) A department employee who violates Subsection (a)(2) is subject to dismissal.

(c) The board shall adopt rules to implement this section.

(d) The department shall train staff in the requirements of this

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section and Section 572.054 and incorporate the requirements into the contract management guide and the department's internal policies, including employee manuals. Sec. 2054.534. CONTRACT MANAGEMENT TRAINING POLICY. (a) The department shall develop a policy for training department staff in contract management. (b) The policy must establish contract management training requirements for all staff involved in contract management

requirements for all staff involved in contract management, including contract managers, program staff, and executive management.

(c) The policy must specify the department's overall approach to procuring and managing contracts, as well as contractspecific procedures developed in the contract management guide and under Subchapter N.

Sec. 2054.535. CONTRACT MANAGEMENT GUIDE; RULES. (a) The department shall develop and periodically update a contract management guide to provide an overall, consistent approach on procurement and management of major outsourced contracts under Subchapter N and other contracts. In updating the guide, the department shall make changes based on contract experiences and account for changing conditions to guide the updates.

(b) The department shall coordinate with the department's internal auditor, subject to Section 2054.038(d), as needed for assistance and guidance in developing procedures in the contract management guide for monitoring contracts and individual contractors.

(c) The board may adopt rules necessary to develop or update the contract management guide.

(d) The contract management guide must provide information regarding the department's:

(1) general approach to business case analysis, procurement planning, contract solicitation, contract execution, and

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contract monitoring and oversight;

(2) ethics standards and policies, including those required by Section 2054.533; and

(3) approach to changing a program's internal structure or model for delivering services to customers.

(e) The contract management guide must:

(1) establish clear lines of accountability, staff roles and responsibilities, and decision-making authority for program staff, contract management staff, executive management, customers, and the board;

(2) include the procedures established under Section 2054.504 regarding customer involvement; and

(3) establish the department's process for evaluating and managing risk during each stage of contract procurement, implementation, and management.

(f) The contract management guide must describe the expectations and standards for obtaining and using customer input during all contract management phases.

No equivalent provision.

SECTION \_\_\_. Section 2155.003, Government Code, is amended by amending Subsection (e) and adding Subsections (f) and (g) to strengthen existing conflict of interest provisions at the Comptroller's office, as follows:

(e) The comptroller must report to the Texas Ethics Commission a campaign contribution from a vendor that bids on or receives a contract under the comptroller's purchasing authority, including authority under this subtitle.
(f) In this section, "campaign contribution" and "specificpurpose committee" have the meanings assigned by Section 251.001, Election Code.
(g) For purposes of Subsection (e), a campaign contribution Same as Senate version.

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to a specific-purpose committee for the purpose of supporting a candidate for comptroller, opposing the candidate's opponent, or assisting the comptroller is considered to be a campaign contribution to the comptroller. [FA5 by Hegar]

SECTION 22. Same as House version.

SECTION 21. Sections 2155.502(a), (b), and (c), Government Code, are amended to read as follows:

(a) The <u>comptroller</u> [commission] shall develop a schedule of multiple award contracts that have been previously awarded using a competitive process by:

(1) the federal government, including the federal General Services Administration; or

(2) any other governmental entity in any state.

(b) In developing a schedule under Subsection (a) [or (e)], the <u>comptroller</u> [commission or department, as appropriate,] shall modify any contractual terms, with the agreement of the parties to the contract, as necessary to comply with any federal or state requirements, including rules adopted under this subchapter.

(c) The <u>comptroller</u> [eommission] may not list a multiple award contract on a schedule developed under Subsection (a) if the goods or services provided by that contract:

(1) are available from only one vendor; or

(2) are telecommunications services, facilities, or equipment[;

[(3) are commodity items as defined by Section 2157.068(a)].

SECTION 22. Section 2155.503, Government Code, is amended to read as follows:

Sec. 2155.503. RULES. (a) The comptroller [and the department] shall adopt rules to implement this subchapter. The rules must:

SECTION 23. Same as House version.

Same as House version.

Same as House version.

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(1) establish standard terms for contracts listed on a schedule; and

(2) maintain consistency with existing purchasing standards.

(b) The comptroller [and the department] shall consult with the attorney general in developing rules under this section.

No equivalent provision.

No equivalent provision.

SECTION 25. Subchapter A, Chapter 2157, Government Code, is amended by adding Section 2157.0013 to read as follows:

Sec. 2157.0013. SUNSET PROVISION. (a) The transfer of powers and duties to the comptroller under Section 2157.068 and under House Bill 2499, Acts of the 82nd Legislature, Regular Session, 2011, is subject to Chapter 325 (Texas Sunset Act).

(b) The Sunset Advisory Commission shall evaluate the transfer of powers and duties to the comptroller under Section 2157.068 and under House Bill 2499, Acts of the 82nd Legislature, Regular Session, 2011, and present to the 84th Legislature a report on its evaluation and recommendations in relation to the transfer. The comptroller shall perform all duties in relation to the evaluation that a state agency subject to review under Chapter 325 would perform in relation to a review.

(c) This section expires September 1, 2015.

(The conference committee may have exceeded the limitations imposed on its jurisdiction, but only the presiding officer can make the final determination on this issue.)

Same as House version.

SECTION 23. Section 2157.004, Government Code, is amended to read as follows: Sec. 2157.004. TRANSFERS AND LOANS. A state agency

SECTION 24. Same as House version.

#### HOUSE VERSION

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that acquires a telecommunications device, system, or service or an automated information system by interagency transfer, contract, or loan, or by public loan, shall comply with the requirements <u>that apply to that acquisition under</u> [of] Chapter 2054 <u>and this chapter</u>.

SECTION 24. Section 2157.068, Government Code, is amended to read as follows:

Sec. 2157.068. PURCHASE OF INFORMATION TECHNOLOGY COMMODITY ITEMS. (a) In this section, "commodity items" means commercial software, hardware, or technology services, other than telecommunications services, that are generally available to businesses or the public and for which the <u>comptroller</u> [department] determines that a reasonable demand exists in two or more state agencies. The term includes seat management, through which a state agency transfers its personal computer equipment and service responsibilities to a private vendor to manage the personal computing needs for each desktop in the state agency, including all necessary hardware, software, and support services.

(b) The <u>comptroller</u> [department] shall negotiate with vendors to attempt to obtain a favorable price for all of state government on licenses for commodity items, based on the aggregate volume of purchases expected to be made by the state. The terms and conditions of a license agreement between a vendor and the <u>comptroller</u> [department] under this section may not be less favorable to the state than the terms of similar license agreements between the vendor and retail distributors.

(c) In contracting for commodity items under this section, the <u>comptroller</u> [department] shall make good faith efforts to provide contracting opportunities for, and to increase contract

SECTION 25. Same as House version.

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awards to, historically underutilized businesses and persons with disabilities' products and services available under Chapter 122, Human Resources Code.

(d) The <u>comptroller</u> [department] may charge a reasonable administrative fee to a state agency, political subdivision of this state, or governmental entity of another state that purchases commodity items through the <u>comptroller</u> [department] in an amount that is sufficient to recover costs associated with the administration of this section. <u>The</u> comptroller shall develop a clear procedure for calculating the fee under this subsection, including procedures for review and approval of the fee.

(e) The <u>comptroller</u> [department] shall compile and maintain a list of commodity items available for purchase through the <u>comptroller</u> [department] that have a lower price than the prices for commodity items otherwise available to state agencies under this chapter. The <u>comptroller</u> [department] shall make the list available on the <u>comptroller's website</u> [world wide web or on a suitable successor to the world wide web if the technological developments involving the Internet make it advisable to do so].

(f) The <u>comptroller</u> [department] may adopt rules regulating a purchase by a state agency of a commodity item under this section, including a requirement that, notwithstanding other provisions of this chapter, the agency must make the purchase in accordance with a contract developed by the <u>comptroller</u> [department] unless the agency obtains:

(1) an exemption from the <u>comptroller</u> [department]; or

(2) express prior approval from the Legislative Budget Board for the expenditure necessary for the purchase.

(g) The Legislative Budget Board's approval of a biennial operating plan under Section 2054.102 is not an express prior approval for purposes of Subsection (f)(2). A state agency

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must request an exemption from the <u>comptroller</u> [department] under Subsection (f)(1) before seeking prior approval from the Legislative Budget Board under Subsection (f)(2).

(h) The <u>comptroller</u> [department] shall, in cooperation with state agencies, establish guidelines for the classification of commodity items under this section. The <u>comptroller</u> [department] may determine when a statewide vendor solicitation for a commodity item will reduce purchase prices for a state agency.

(i) Unless the agency has express statutory authority to employ a best value purchasing method other than a purchasing method designated by the <u>comptroller</u> [eommission] under Section 2157.006(a)(2), a state agency shall use a purchasing method provided by Section 2157.006(a) when purchasing a commodity item if:

(1) the agency has obtained an exemption from the <u>comptroller</u> [department] or approval from the Legislative Budget Board under Subsection (f); or

(2) the agency is otherwise exempt from this section.

SECTION 25. Subchapter B, Chapter 2157, Government Code, is amended by adding Section 2157.0685 to read as follows:

Sec. 2157.0685. REPORTING OF ADMINISTRATIVE FEES FOR COMMODITY ITEMS. (a) The comptroller shall report to the Legislative Budget Board any administrative fee the comptroller sets under Section 2157.068 for each fiscal year. The report must include the underlying analysis and methodology used to determine the fee amounts. (b) The comptroller shall post on the comptroller's website information about the fee, including a description of how the fee is determined. The comptroller must update this information when a contract amendment or other action SECTION 26. Same as House version.

#### HOUSE VERSION

### SENATE VERSION (IE)

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### results in a major change to the costs incurred or the price paid by the comptroller or a customer of the comptroller.

SECTION 26. Subchapter B, Chapter 2157, Government Code, is amended by adding Section 2157.069 to read as follows:

Sec. 2157.069. CLEARING FUND ACCOUNT. The comptroller shall establish in the state treasury the clearing fund account. The account is a revolving fund account for the administration of Section 2157.068. The account is the depository for all money received from entities served under that section. Money in the account may be used only to administer that section or for any other purpose specified by the legislature.

SECTION 27. Section 2157.121, Government Code, is amended to read as follows:

Sec. 2157.121. ACQUISITION THROUGH COMPETITIVE SEALED PROPOSALS. (a) The <u>comptroller</u> [commission] or other state agency may acquire a telecommunications device, system, or service or an automated information system by using competitive sealed proposals if the <u>comptroller</u> [commission] determines that competitive sealed bidding and informal competitive bidding are not practical or are disadvantageous to the state.

(b) A state agency, other than the department <u>under</u> <u>Subsection (c)</u>, shall send its proposal specifications and criteria to the <u>comptroller</u> [eommission] for approval or request the <u>comptroller</u> [eommission] to develop the proposal specifications and criteria.

(c) The department may acquire a telecommunications device, system, or service [or an automated information system] by using competitive sealed proposals without regard

SECTION 27. Same as House version.

SECTION 28. Same as House version.

Same as House version.

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#### SENATE VERSION (IE)

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to whether the <u>comptroller</u> [commission] makes the determination required under Subsection (a) for other state agencies. <u>This subsection applies only to an acquisition under</u> <u>Subchapter H, Chapter 2054, or under Chapter 2170.</u>

SECTION 28. Section 2157.181(a), Government Code, is amended to read as follows:

(a) The <u>comptroller</u> [commission, with the concurrence of the department,] may negotiate with vendors preapproved terms and conditions to be included in contracts relating to the purchase or lease of [a telecommunication device, system, or service or] an automated information system awarded to a vendor by a state agency.

SECTION 29. Section 2157.182, Government Code, is amended to read as follows:

Sec. 2157.182. VALIDITY OF PREAPPROVED TERMS AND CONDITIONS; RENEGOTIATION. (a) Preapproved terms and conditions to which a vendor[<del>, the commission,</del>] and the <u>comptroller</u> [department] agree are valid for two years after the date of the agreement and must provide that the terms and conditions are to be renegotiated before the end of the two years.

(b) The <u>comptroller</u> [eommission and the department jointly] shall establish procedures to ensure that terms and conditions are renegotiated before they expire in a contract between the vendor and a state agency.

SECTION 30. Section 2157.184, Government Code, is amended to read as follows:

Sec. 2157.184. NOTIFICATION OF STATE AGENCIES AND VENDORS. The <u>comptroller</u> [<del>commission and the</del> <del>department jointly</del>] shall establish procedures to notify state SECTION 29. Same as House version.

SECTION 30. Same as House version.

Same as House version.

Same as House version.

SECTION 31. Same as House version.

HOUSE VERSION	SENATE VERSION (IE)	CONFERENCE
agencies and potential vendors of the provisions of this subchapter regarding preapproved terms and conditions.		
SECTION 31. Sections 2054.024(c), 2155.501(1), 2155.502(e), 2157.0611, and 2157.181(b), Government Code, are repealed.	SECTION 32. Same as House version.	Same as House version.
No equivalent provision.	SECTION Section 2059.060, Government Code, is repealed to remove a provision requiring vendors to certify that network hardware and software sold to state agencies has undergone independent certification testing for known and relevant vulnerabilities. [FA4 by Ellis]	Same as Senate version.
<ul> <li>SECTION 32. (a) Not later than September 1, 2011, the governor shall appoint the initial members of the governing board of the Department of Information Resources under Section 2054.021, Government Code, as amended by this Act. The governor shall appoint:</li> <li>(1) two members whose terms expire February 1, 2013;</li> <li>(2) two members whose terms expire February 1, 2015; and</li> <li>(3) three members whose terms expire February 1, 2017.</li> <li>(b) The terms of the current members of the board expire September 1, 2011.</li> </ul>	SECTION 33. Same as House version.	Same as House version.
SECTION 33.	SECTION 34. Same as House version, except makes a technical correction to ensure "small state agency" is defined consistently throughout the bill, as follows:	Same as Senate version.
<ul> <li>(a) Not later than September 1, 2011, the first group of ex officio members shall begin serving or be appointed under Section 2054.021(c), Government Code, as amended by this Act.</li> <li>(b) The governor shall appoint to the first group an ex officio</li> </ul>	<ul> <li>(a) Not later than September 1, 2011, the first group of ex officio members shall begin serving or be appointed under Section 2054.021(c), Government Code, as amended by this Act.</li> <li>(b) The governor shall appoint to the first group an ex officio</li> </ul>	
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#### HOUSE VERSION

member from a state agency with 100 or fewer employees under Section 2054.021(c), Government Code, as amended by this Act. When that member is appointed, the term of the executive director of the Texas Department of Transportation expires.

(c) The commissioner of insurance and the executive commissioner of the Health and Human Services Commission shall continue to serve in the first group under Section 2054.021(c), Government Code, as amended by this Act, until February 1, 2013.

SECTION 34. (a) In this section, "department" means the Department of Information Resources.

(b) On the effective date of this Act, the powers and duties of the department under Section 2157.068, Government Code, or other law relating to information and communications technology cooperative contracts are transferred to the comptroller.

(c) The department shall work in cooperation with and at the direction of the comptroller to facilitate the transfer described by this section.

(d) A rule, form, policy, procedure, or decision of the department that is related to a power or duty transferred under Subsection (b) of this section continues in effect as a rule, form, policy, procedure, or decision of the comptroller until superseded by an act of the comptroller.

(e) A court case, administrative proceeding, contract negotiation, or other proceeding involving the department that is related to a power or duty transferred under Subsection (b) of this section is transferred without change in status to the comptroller, and the comptroller assumes, without a change in status, the position of the department in a negotiation or proceeding relating to a power or duty transferred under

#### SENATE VERSION (IE)

member from a state agency with fewer than 100 employees under Section 2054.021(c), Government Code, as amended by this Act. When that member is appointed, the term of the executive director of the Texas Department of Transportation expires.

(c) The commissioner of insurance and the executive commissioner of the Health and Human Services Commission shall continue to serve in the first group under Section 2054.021(c), Government Code, as amended by this Act, until February 1, 2013.

SECTION 35. Same as House version.

Same as House version.

CONFERENCE

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#### SENATE VERSION (IE)

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Subsection (b) of this section to which the department is a party.

(f) All department employees who primarily perform duties related to a power or duty transferred under Subsection (b) of this section, including employees who provide administrative support for those powers or duties, are transferred to the office of the comptroller. A management employee of the department who is transferred to the office of the comptroller under this section does not automatically continue to hold the person's management position. To hold the management position on other than an interim basis, the person must apply for the position with the comptroller.

(g) All personal property, including records, in the custody of the department related to a power or duty transferred under Subsection (b) of this section is transferred to and becomes the property of the comptroller.

(h) All contracts, memoranda of understanding, leases, and rights of the department related to a power or duty transferred under Subsection (b) of this section are transferred to the comptroller.

(i) All money appropriated by the legislature to the department related to a power or duty transferred under Subsection (b) of this section, including money for providing administrative support, is transferred to the comptroller.

SECTION 35.

The comptroller may not terminate a contract entered into by the Department of Information Resources that is transferred to the comptroller under this Act. SECTION 36. Similar to House version. Clarifies that the Comptroller could cancel a contract under existing terms, as follows:

A contract transferred under Section 35 of this Act may not be canceled by the comptroller except as provided by the terms of the contract. Same as Senate version.

#### HOUSE VERSION

#### SENATE VERSION (IE)

#### CONFERENCE

No equivalent provision.

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No equivalent provision.

SECTION 39. (a) The comptroller shall submit, on the dates prescribed by Subsection (c) of this section, a report regarding the transfer described by Section 37 of this Act to the following:

(1) the Legislative Budget Board;

(2) the speaker of the house of representatives;

(3) the lieutenant governor; and

(4) the chairs of the house and senate committees with primary oversight over the comptroller's purchasing functions.(b) The report must analyze the efficiency and implementation of the transfer described by Section 37 of this Act.

(c) Each report described by this section is due not later than:

(1) March 1, 2012;

(2) September 1, 2012;

(3) September 1, 2013; and

(4) September 1, 2014.

(The conference committee may have exceeded the limitations imposed on its jurisdiction, but only the presiding officer can make the final determination on this issue.)

Same as House version.

SECTION 36. Sections 2054.502 and 2054.533, Government Code, as added by this Act, apply only to a contract for which a solicitation of bids or proposals or similar expressions of

SECTION \_\_\_\_. Instructional provision related to exempting the judiciary from TexasOnline (Texas.gov) requirements for electronic filing of court documents, as follows:

Section 2054.113(a-1), Government Code, as added by this Act, takes effect September 1, 2012. [FA1(3) by Nichols]

SECTION 37. Same as House version.

Same as House version.

No equivalent provision.

HOUSE VERSION	SENATE VERSION (IE)	CONFERENCE
interest is published on or after September 1, 2011. A contract for which a solicitation of bids or proposals or similar expressions of interest is published before September 1, 2011, is governed by the law in effect on the date the state agency first publishes the solicitation of bids or proposals or similar expressions of interest, and the former law is continued in effect for that purpose.		
No equivalent provision.	SECTION Instructional provision related to strengthening existing conflict of interest provisions at the Comptroller's office, as follows:	Same as Senate version.
	Section 2155.003, Government Code, as amended by this Act, applies only to a campaign contribution made on or after the effective date of this Act. A campaign contribution made before the effective date of this Act is governed by the law in effect when the contribution was made, and the former law is continued in effect for that purpose. [FA5 by Hegar]	
SECTION 37. This Act takes effect September 1, 2011.	SECTION 38. Same as House version.	Same as House version.

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# LEGISLATIVE BUDGET BOARD Austin, Texas

# FISCAL NOTE, 82ND LEGISLATIVE REGULAR SESSION

# May 27, 2011

# **TO:** Honorable David Dewhurst, Lieutenant Governor, Senate Honorable Joe Straus, Speaker of the House, House of Representatives

# FROM: John S O'Brien, Director, Legislative Budget Board

**IN RE: HB2499** by Cook (Relating to the continuation and functions of the Department of Information Resources and the transfer of certain department functions to the comptroller of public accounts.), **Conference Committee Report** 

# No significant fiscal implication to the State is anticipated.

The bill would amend statute relating to the continuation and operation of the Department of Information Resources (DIR). DIR is subject to the Sunset Act and will be abolished on September 1, 2011, unless continued by the Legislature. The bill would continue DIR for six years and would take effect on September 1, 2011.

Sections 2 and 42: The bill would continue the operation of DIR for six years, until September 1, 2017. The bill would take effect September 1, 2011.

Sections 3, 6, 8, 35, and 36: The bill would amend various sections of Chapter 2054 of the Government Code related to the composition of DIR's governing board; create a Customer Advisory Committee that is made up of customers of DIR's key programs; and add alternative dispute resolution provisions. The bill would require the Governor to appoint the new board members by September 1, 2011.

Section 7: The bill would require DIR to adopt processes to determine the administrative fee charged to administer its programs, including fees for the statewide technology centers and telecommunications. The bill would require DIR to report to the Legislative Budget Board (LBB) all administrative fees charged by DIR; the methodology used to determine the fees; and post on its website each administrative fee DIR charges.

Section 9: The bill would require DIR's board to appoint an internal auditor and establish an audit subcommittee.

Sections 10, 14, 15, and 21: The bill would require DIR's board to provide additional oversight which includes adopting a policy to set a strategic direction for DIR and to regularly evaluate DIR's operations. The bill would require DIR to: develop clear criteria for its use of consultants and outside staff; develop a consistent method to measure costs and progress of an information resources technology consolidations initiative; work with any entity involved in an information resources technology consolidation initiative to determine baseline costs, and evaluate actual costs and costs savings related to the consolidation; and report annually to the board, the LBB, the customers of the consolidation initiative, and post on its website, the results of the evaluation of costs and savings.

The bill would require DIR's board by rule to: define what constitutes a major outsourced contract, including statewide technology and telecommunications contracts; approve new, or amendments to existing, contracts; establish one or more committees to monitor DIR's major outsourced contracts; establish board approval requirements for all other contracts before the contract may be executed; implement conflict of interest provisions; and train staff on the requirements of these provisions. The bill would require DIR to: create a management plan for each major outsourced contract, as

defined by its Board; to specify procedures to administer, monitor, and oversee each major contract; establish procedures to ensure customer involvement regarding each major outsourced contract; develop a contract management training policy; establish training requirements for all staff involved in contract management; and update the guide periodically. The bill would require the board to adopt rules as necessary to develop and update the contract management guide.

Section 11: The bill would require DIR, upon request, to provide technical assistance to a state agency to determine the agency's information resources technology needs and to solve the agency's technology problems.

Sections 12, 13, 16, 17, 18, 23, 24, 27, 30, 31, 32, 33, and 37: These provisions relate to transferring the responsibility for the statewide purchase of information technology commodity items from DIR to the Comptroller; require the Comptroller to provide training in contract negotiation; manage and use planned procurement schedules; coordinate technology training; establish rules to administer the IT commodity contract program; and transfer all powers, duties, money, contracts, memoranda of understanding, records, leases, and rights of DIR related to the purchase of information technology commodity items from DIR to the Comptroller. The bill would also require DIR to work in cooperation and at the direction of the Comptroller to facilitate the transfer. All DIR employees that primarily perform duties related to a power or duty transferred under the bill would become employees of the Comptroller. A management employee of DIR would not automatically continue to hold a management position with the Comptroller after the transfer. To hold the management position on other than an interim basis the person would have to apply for the position with the applicable office.

Section 19: The bill would exempt a database or network managed by the Department of Agriculture, General Land Office, or a judiciary agency from the Statewide Technology Center, or data center consolidation project, managed by DIR.

Sections 20 and 29: The bill would require the Comptroller to establish in the state treasury: the Statewide Technology Account under the purview of DIR, for the operation and management of a statewide technology center or for any other purpose specified by the legislature; and the Clearing Fund under the purview of the Comptroller, for the administration of the purchase of information technology commodity items or for any other purpose specified by the legislature.

Section 25: The bill would require the Sunset Advisory Commission to evaluate the transfer of powers and duties from DIR to the Comptroller under the provisions of the bill and report on its evaluation and recommendations to the Eighty-fourth Legislature. The bill would require the Comptroller to perform all duties in relation to the evaluation that a state agency subject to Sunset provisions would perform in relation to the review. This provision would expire on September 1, 2015.

Section 28: The bill would require the Comptroller to adopt processes to determine the administrative fee charged to administer its programs. The bill would require the Comptroller to report to the LBB administrative fees charged by the Comptroller; the methodology used to determine the fees; and post on its website each administrative fee the Comptroller charges.

Section 34: The bill would repeal Government Code, Section 2059.060 related to DIR adoption rules for vulnerability testing of network hardware and software.

Section 39: The bill would require the Comptroller to submit a report on the efficiency and implementation of the transfer of information and communications technology cooperative contracts from DIR to the Comptroller to the Legislative Budget Board, the speaker of the house of representative, lieutenant governor, and the chairs of the house and senate committees with primary oversight over the comptroller's purchasing functions no later than March 1, 2012; September 1, 2012; September 1, 2013; and September 1, 2014.

# ASSUMPTIONS

Sections 7, 9, 11, and 21: DIR reported that to implement certain provisions in these sections of the bill, additional full-time equivalent positions (FTEs) and funding would be required. However, it is anticipated that any additional costs associated with implementation of the legislation could be

Sections 12, 13, 16, 17, 18, 23, 24, 27, 31, 32, 33, and 37: The bill would provide that appropriations and FTEs funded by the administrative fee charged to agencies and local governments that use the information technology (IT) commodity contracts would transfer from DIR to the Comptroller.

Approximately 57.3 FTEs were budgeted in fiscal year 2011 to be funded by fees from the IT Commodity Contracts program. Of these FTEs, it is estimated that 32 FTEs would transfer to the Comptroller to administer the IT Commodity Contracts program; 21.6 FTEs would remain at DIR; and 3.7 FTEs would be reduced from DIR's FTE cap.

In addition to the transfer of 32 FTEs, the Comptroller estimates that approximately \$2,339,000 would be needed each fiscal year to administer the IT Commodity Contracts program. It is assumed this funding would be provided by the administrative fee charged to users of the state's IT commodity contracts out of the Clearing Fund.

It is anticipated that the 21.6 FTEs identified above and \$4,012,947 for related salaries and operating costs previously funded from the Clearing Fund would be needed by DIR to administer contracts related to telecommunications, statewide technology services, and for statewide IT planning and security initiatives. It is also anticipated that these costs would be funded out of the revenues from the Telecommunications and/or Statewide Technology services. DIR may need to adjust its fees to cover these additional costs.

Section 19: DIR reported that to implement the provisions in this section of the bill, certain contractual obligations related to the Texas Department of Agriculture's (TDA) participating in the data center consolidation project would remain in the 2012-13 biennium. In addition, the TDA reported additional full-time equivalents would be needed to implement the provisions in this section of the bill. However, it is anticipated that any additional costs associated with implementation of the legislation could be absorbed within existing resources.

Sections 20 and 29: This legislation would do one or more of the following: create or recreate a dedicated account in the General Revenue Fund, create or recreate a special or trust fund either with or outside of the Treasury, or create a dedicated revenue source. The fund, account, or revenue dedication included in this bill would be subject to funds consolidation review by the current Legislature.

Sections 25 and 39: It is anticipated that any additional costs associated with implementation of the legislation could be absorbed within existing resources.

# Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 116 Sunset Advisory Commission, 212 Office of Court Administration, Texas Judicial Council, 305 General Land Office and Veterans' Land Board, 313 Department of Information Resources, 551 Department of Agriculture, 304 Comptroller of Public Accounts, 301 Office of the Governor

LBB Staff: JOB, EP, RC, KM, MS, KJG, SD, KY

# **Certification of Compliance with Rule 13, Section 6(b), House Rules of Procedure**

Rule 13, Section 6(b), House Rules of Procedure, requires that a copy of a conference committee report signed by a majority of each committee of the conference must be furnished to each member of the committee in person or if unable to deliver in person by placing a copy in the member's newspaper mailbox at least one hour before the report is furnished to each member of the house under Section 10(a) of this rule. The paper copies of the report submitted to the chief clerk under Section 10(b) of this rule must contain a certificate that the requirement of this subsection has been satisfied, and that certificate must be attached to the printed copy of the report furnished to each member under Section 10(d) of this rule. Failure to comply with this subsection is not a sustainable point of order under this rule.

I certify that a copy of the conference committee report on  $\underline{H}$ . B.  $\underline{2499}$  was furnished to each member of the conference committee in compliance with Rule 13, Section 6(b), House Rules of Procedure, before submission of the paper copies of the report to the chief clerk under Section 10(b), Rule 13, House Rules of Procedure.

(name)

5/26/11